FIVE-YEAR PLAN WORKSHOP

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

THURSDAY, SEPTEMBER 28, 2006 9:30 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

STAFF

- Mr. Keith Cambridge, Supervisor, Hauler & Manifest Section
- Mr. Mitch Delmage, Manager, Tire Management Branch
- Ms. Sally French, Staff
- Mr. Bob Fujii, Supervisor, Remediation & Engineering Technical Services Section
- Mr. Albert Johnson, Staff
- Mr. Jim Lee, Deputy Director, Special Waste Division
- Mr. Paulino Luna, Staff
- Ms. Diane Nordstrom-Lamkin, Staff
- Ms. Stacey Patenaude, Staff
- Mr. Frank Simpson, Supervisor, Product Promotion & Assistance Section
- Ms. Georgianne Turner, Supervisor, Enforcement & Permitting Section (North)

ALSO PRESENT

- Mr. Michael Blumenthal, Rubber Manufacturers Association
- Mr. Ed Boisen, RW Beck
- Mr. Terry Leveille, TL & Associates
- Mr. Scott Smithline, Californians Against Waste

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1	PROCEEDINGS	

- 2 DEPUTY DIRECTOR LEE: Good morning, all. Can I
- 3 have your attention, please? Go ahead and get started
- 4 this morning. I want to thank you all for coming. My
- 5 name is Jim Lee. I'm the Deputy Director for the Special
- 6 Waste Division.
- 7 This is the inaugural or kick-off meeting for the
- 8 biennial revision of the Five-Year Waste Tire Management
- 9 Plan. It was only 16 months ago in May 2005 that we
- 10 concluded the last revision of the Five-Year Plan. We now
- 11 embark on the next update cycle. Our plans are to hold a
- 12 series of public workshops to elicit input from
- 13 stakeholders and interested parties.
- 14 The first meeting is here today in Sacramento.
- 15 The second will be in Diamond Bar on October the 24th.
- 16 There will be two additional meetings to be held under the
- 17 osmosis of the Special Waste Committee, which are
- 18 scheduled for January and March, with specific dates to be
- 19 announced in the near future. The process is expected to
- 20 conclude with a draft plan proposed for adoption by the
- 21 Board in May of next year.
- 22 I want to talk a little today about the format
- 23 for today's meeting and the meeting in Diamond Bar on the
- 24 24th. Staff will present overviews of the elements of the
- 25 current Five-Year Plan which will be a foundation for

- 1 today's discussion. The five elements are: Enforcement,
- 2 cleanup and abatement, research, market development, and
- 3 the waste tire hauler and manifest program.
- 4 At the conclusion of each element, public comment
- 5 will be solicited. Public input received will be
- 6 considered and reflected in a draft document which will be
- 7 made available before the January meeting.
- 8 The last Five-Year Plan adopted in May 2005 was
- 9 characterized by a commitment to complete the remediation
- 10 of the Tracy tire fire site. Indeed, residual waste and
- 11 soil contamination has been removed earlier this year.
- 12 The plan also discussed the need to clean up the
- 13 Sonoma tire sites, the largest known remaining tire piles
- 14 in the state. Five of the eight identified sites have
- 15 been remediated with over 90 percent of the waste tires
- 16 located there removed and disposed of.
- 17 The plan was also characterized by an affirmation
- 18 of support from an enhanced waste tire enforcement effort
- 19 and implementation of a revised Waste Tire Manifest
- 20 System. Participation of local jurisdictions in the
- 21 Board's Waste Tire Enforcement Program covering most of
- 22 the state has been secured.
- 23 A comprehensive Trip Log Manifest Program with
- 24 provision for electronic data processing has been
- 25 instituted, significantly decreasing cost and

- 1 administrative burden on manifesting efforts by the
- 2 regulated community and Board staff.
- 3 The plan was also characterized by a refocused
- 4 effort on rubberized asphalt concrete, civil engineering
- 5 uses of tires, and a revamped Business Assistance Program
- 6 which staff and the Board concluded were the best
- 7 available methods for substantively and cost effectively
- 8 increasing the recycling and diversion of waste tires.
- 9 Now I want to mention a couple of financial
- 10 issues that will effect funds available for this and
- 11 future years. Our available revenue for 2006-07 and
- 12 2007-08 will be augmented by an additional \$5 million made
- 13 available through a BCP for RAC and civil engineering uses
- 14 of tires. Also, trailer bill language to this year's
- 15 Budget Act will maintain the portion of the waste tire fee
- 16 going to support the Board's Tire Program at one dollar,
- 17 instead of dropping it to 75 cents at the end of this
- 18 year. That will mean we will be able to maintain the
- 19 existing level of service without a scale back of
- 20 activities which would have otherwise been necessary.
- 21 In conclusion, we want to solicit your comments
- 22 today on the success or lack of same of our efforts to
- 23 date that I've discussed this morning. We want to hear
- 24 from you if we are on the right track or if we need to
- 25 move in a new direction. We want to hear from you if you

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- 1 have other ideas which you feel are better.
- 2 I want to thank you for your attention this
- 3 morning, and I'll turn the program back over to Mitch for
- 4 the rest of the staff's presentation.
- 5 BRANCH MANAGER DELMAGE: Good morning. Mitch
- 6 Delmage, Branch Manager for the Tire Program.
- 7 Before we begin into the second item on the
- 8 agenda, I wanted to offer time up to any of our visitors
- 9 that had any issues or concerns or questions before we.
- 10 Okay. Then I'd like to introduce Georgianne
- 11 Turner, the Chief of our Enforcement Section. And she's
- 12 going to go over the element enforcement regulations
- 13 related to the storage of waste and used tires.
- 14 SUPERVISOR TURNER: Good morning.
- 15 I think most of you here are aware of quite a bit
- 16 of our program, but I'll go over it briefly so we'll have
- 17 points of discussion.
- 18 The main goal of our program is to reduce and to
- 19 the extent possible eliminate the illegal disposal and
- 20 storage of waste tires, which have the potential to cause
- 21 public health and environmental concerns usually in the
- 22 form of a tire fire and/or the breeding of
- 23 disease-spreading vectors.
- We approach this goal from several different
- 25 angles as we have outlined it in the Five-Year Plan. And

- 1 I'll outline those real quick so you can just bring it up
- 2 in your memory. One is the staff and administration,
- 3 surveillance and enforcement assistance, the CDAA
- 4 enforcement case assistance, local government waste tire
- 5 enforcement grants, and our database development.
- 6 The first of these is the staff administration
- 7 and the Waste Tire Grant Programs that I'll discuss. And
- 8 this is so that we can maintain a strong and uniform
- 9 inspection enforcement program at the State and the local
- 10 level. This is done through our staff in the field and
- 11 through the Waste Tire Enforcement Grant Program. These
- 12 functions are currently supported by \$1.7 million for
- 13 staff allocations for approximately 13 staff and two legal
- 14 staff and \$6 million for local governments. These two
- 15 programs work hand in hand to inspect waste tire
- 16 businesses, educate the community about the waste tire
- 17 regulations, and obtain compliance by issuing enforcement
- 18 orders for non-complying businesses.
- 19 The Board staff are responsible for helping grow,
- 20 support, train, and monitor the performance of waste tire
- 21 enforcement grantees who carry out the initial inspections
- 22 and issue the initial Notice of Violations to
- 23 non-complying businesses.
- 24 We also support the grantee in their duties to
- 25 educate businesses and their community about the hazards

- 1 of illegal storage tire piles and on conducting
- 2 surveillance activities to stop illegal hauling and
- 3 dumping at the local level.
- 4 Board staff are also responsible for conducting
- 5 inspections and surveillance activities in jurisdictions
- 6 where there are no local grantees. They issue permits to
- 7 waste tire facilities throughout the state and conduct
- 8 enforcement activities where locals cannot obtain
- 9 compliance at the Notice of Violation stage. This
- 10 provides a uniform approach to enforcement. These
- 11 enforcement efforts which include Notice of Violations,
- 12 Cleanup and Abatement Orders, administrative complaints,
- 13 referrals to local district attorney's offices, and
- 14 referrals to the State Attorney General's office, have
- 15 resulted in the operators and property owners cleaning up
- 16 over six million tires. We also administer supporting
- 17 contracts which I'll discuss later.
- 18 Participation in the Waste Tire Enforcement
- 19 Program continues to increase from its low with
- 20 approximately 18 different agencies only funded between
- 21 1997 and 2001 with a program budget of approximately
- 22 500,000 to during the fiscal year 2002/2003 we allocated
- 23 \$4 million for this program and received 24 applicants
- 24 awarding over \$3.7 million. Two years later, the program
- 25 grew to 38 applicants and funding over \$5 million.

- 1 As of the last grant cycle, fiscal year
- 2 2005/2006, 79 percent of the State's businesses are
- 3 covered by grantees. Inspections have increased to over
- 4 7500 inspections per year from 1,400 in 2002/2003. Out of
- 5 the 27,000 waste tire businesses listed in our database,
- 6 46 percent of them have been inspected by either Board
- 7 staff or grantees in the last two years.
- 8 Other programs in this element include
- 9 Surveillance and Enforcement Assistance Program, the CDAA
- 10 Assistance Program, and our database development efforts.
- 11 Although these programs are smaller in our budget, they
- 12 are very important to the program because they provide
- 13 invaluable support and enforcement follow-up to inspectors
- 14 and grantees as well as other programs.
- 15 The Surveillance and Enforcement Assistance
- 16 Program consists of a satellite imagery contract, an ARB
- 17 camera support agreement, and the CHP contract. They all
- 18 assist staff in the following ways: To identify illegal
- 19 tire piles that pose a public health and environmental
- 20 threat; assist in gathering evidence on illegal haulers
- 21 and illegal storage sites; provide security from staff
- 22 inspecting and/or cleaning up sites or staff has been
- 23 threatened or there's a possible threat. They provide
- 24 legal service when we are unsuccessful. Provide training
- 25 to other CHP officers and other local enforcement officers

- $1\,$ on the waste tire hauler regulations and Vehicle Code
- 2 violations. And they also provide vehicle checkpoints
- 3 throughout the state for educational and enforcement
- 4 purposes. The CHP and the satellite imagery efforts also
- 5 support work that the branch has been doing at the Mexican
- 6 border. Mitch will discuss these aspects of this element
- 7 later when he talks about the border effort as a whole.
- 8 The California District Attorneys' Association
- 9 Assistance Program assists us even though the Board's
- 10 Legal office normally prosecutes administrative
- 11 enforcement penalty actions to ensure uniformity of
- 12 enforcement and to expedite the processes. There are
- 13 certain cases such as multi-media cases that can be more
- 14 effectively handled at the local district attorney's
- 15 office. The California District Attorney Association
- 16 assists rural jurisdictions in taking egregious waste tire
- 17 cases. CDAA also provides training to our staff and
- 18 grantees and conducts investigations when pursuing
- 19 criminal or civil actions.
- 20 Lastly, the database development effort. The
- 21 first basic stages of the waste tire management system
- 22 database are complete. We currently have a database that
- 23 manages all waste tire businesses, their basic business
- 24 information, their hauler registration information,
- 25 manifests, inspections, complaints, and enforcement

- 1 actions.
- 2 Additional work that needs to be done includes
- 3 expanding reporting capabilities, expanding the
- 4 enforcement tracking module to include the Legal office's
- 5 needs, incorporating the CHP fly over and satellite
- 6 imagery information, developing a module to manage
- 7 remediation and local cleanup program information, and to
- 8 finish up developing the permit module.
- 9 Lastly, although we have discussed the
- 10 enforcement element as a separate function, it is
- 11 important to acknowledge these elements support and
- 12 closely coordinate and work with the Waste Tire Cleanup
- 13 and Amnesty Day Program, the Board-Managed Cleanup
- 14 Program, the Mexican border issues discussed in several
- 15 elements, and most importantly, our link to the Waste Tire
- 16 Hauler and Manifest Program, which Keith will be
- 17 discussing shortly.
- 18 That's it.
- 19 BRANCH MANAGER DELMAGE: Any questions on
- 20 enforcement?
- 21 MS. FRENCH: We have one speaker, Terry Leveille.
- 22 MR. LEVEILLE: Hello. Terry Leveille here for TL
- 23 and Associates representing the California Tire Dealers
- 24 Associations northern and southern California. And I'll
- 25 be commenting on a couple of different of the items

- 1 throughout the day.
- But on this first one, the enforcement and
- 3 regulations, we understand the genesis and the importance
- 4 of SB 876, Marta Escutia's bill in 2000, which increased
- 5 the tire fee from 25 cents to a dollar for the Waste
- 6 Board's Tire Programs. And the genesis of course came out
- 7 of the tire fires at Westley and Tracy. But a number of
- 8 the programs that were encapsulated in that legislation
- 9 were ones that the Tire Dealers Association felt that were
- 10 absolutely critical to the State. And since they are the
- 11 ones that collect the tire fee from customers, one of
- 12 those critical ones is in the enforcement and regulatory
- 13 arena. They want to prevent the build-up of tire piles --
- 14 illegal tire piles in the future. And they see this
- 15 section in the programs that the Waste Board offers for
- 16 tire recycling and diversion from landfills, this program
- 17 is one that should maintain itself.
- 18 And we see no problem with the commitments of
- 19 energy and money for the various programs that you've got
- 20 here, particularly the Local Government Waste Tire
- 21 Enforcement Grants, which we think are certainly a
- 22 critical step in helping the State move away from
- 23 overseeing that type of inspection and pushing it down on
- 24 the local level.
- 25 We still have a problem, and I'll raise this over

- 1 and over again today, about the cost of staffing and
- 2 administration. The intent of the legislation in 2000 was
- 3 that the staffing for the Tire Program be at 5 percent of
- 4 the amount collected under the Tire Fund. We see it right
- 5 now as around 15 percent, which is legal because it said 5
- 6 percent -- in the legislation it said 5 percent or
- 7 whatever the Legislature agrees to and the Governor signs
- 8 in the budget bill. So we can understand that it might be
- 9 more than 5 percent. But we would still like to see some
- 10 reductions on the administrative level, the staffing of
- 11 these types of programs.
- 12 We're also particularly concerned about the
- 13 upcoming reorganization of the Waste Board and concerned
- 14 that some of those people in the enforcement and
- 15 regulatory arena may be called upon to deal with other
- 16 areas of the California Integrated Waste Programs that
- 17 aren't focused on tires. And we don't know yet how that
- 18 will work. But we would certainly be concerned if a Tire
- 19 Program staff person that is now dealing solely with the
- 20 regulation and the enforcement of the tire storage rules
- 21 all of a sudden has half of his or her job dealing with
- 22 other areas not related to tires. And I know we don't
- 23 know how that's going to come out, but that's a concern we
- 24 want to raise today.
- 25 And this is going to be throughout the day in all

- 1 the other program areas, our concern about the potential
- 2 dissolution of Tire Program staff to other areas at the
- 3 same time when the Tire Fund might pay their salaries and
- 4 benefits. Thank you.
- 5 BRANCH MANAGER DELMAGE: Thank you, Terry.
- 6 Scott.
- 7 MR. SMITHLINE: Hi. I'm Scott Smithline with
- 8 Californians Against Waste.
- 9 I apologize if this was answered before I came
- 10 in. Is there a tracking mechanism or do we have a sense
- 11 of the effectiveness of these enforcement dollar
- 12 particularly the grants to local governments? We've been
- 13 doing it for some years now, and I'm just wondering is
- 14 there some way of assessing how effective those dollars
- 15 have been? Is there a reduction in something, or is there
- 16 an increase in something, or how are we following that?
- 17 SUPERVISOR TURNER: You know, I don't have
- 18 numbers in front of me, but I can tell you that what we
- 19 have seen is a lot of violations are being resolved at the
- 20 Notice of Violation level, which is -- and that has
- 21 increased over time. And what that tells me is that
- 22 because local governments have a little bit more time,
- 23 they're being able to achieve compliance at a much more
- 24 effective level. It's very costly to have to go to --
- 25 each level of enforcement costs more money because you

- 1 have to do more staff time. So, you know, for example, I
- 2 think last year we had 600 Notices of Violation. And I
- 3 think we only ended up with like twelve Cleanup and
- 4 Abatement Orders, which means a high percentage of these
- 5 sites are getting taken care of and coming into compliance
- 6 at the Notice of Violation stage, which I see is very cost
- 7 effective. That was one example I can give you.
- 8 MR. SMITHLINE: And just as a follow-up, are
- 9 these jurisdictions reporting back with detailed
- 10 itemization of how they're spending the money and the
- 11 results they're getting?
- 12 SUPERVISOR TURNER: Yes. I'm actually willing to
- 13 talk to you in more depth about this if you want. But
- 14 yes. They're required to tell us, you know, the number of
- 15 inspections that they do, the number of re-inspections
- 16 they do, the violations they find. The budgets are set up
- 17 in several different elements. There's an inspection
- 18 element, an enforcement and surveillance element, an
- 19 education and public outreach element, a training, a
- 20 grantee training element. So a portion of their funds go
- 21 to then continually getting trained by us. And then
- 22 there's a small portion that is allowed for equipment.
- 23 We've limited that to 20 percent so people aren't taking
- 24 advantage of it. We've set caps on the inspection costs,
- 25 which can be still high, but there is a cap. And they

- 1 have to justify that. They can only charge us for \$125 an
- 2 hour, and an inspection can't take any longer than a
- 3 four-hour period. And generally they don't.
- 4 So they report back on all of that. And if
- 5 they're not maintaining what we think is an effective
- 6 enforcement program, then we intervene.
- 7 BRANCH MANAGER DELMAGE: Scott, I'd like to add
- 8 to that. This program in particular I'm very proud of the
- 9 way that staff has overseen this and has made sure that
- 10 our grantees are given the tools they need, trained
- 11 properly, and then the oversight is such that Georgianne
- 12 alluded to it a little bit. But if they're not doing
- 13 their job, we don't recommend them for a grant the
- 14 following year. You see very few grant programs that are
- 15 this attentive to their grantees. So I have a high level
- 16 of confidence that this money is being well spent and
- 17 we're getting exactly what we expect from the grantees.
- 18 And it's expanding. So I think it's going quite well.
- 19 SUPERVISOR TURNER: I think I would like to add
- 20 one more thing. The Board has allowed us the flexibility
- 21 when we review budgets to look at what the jurisdiction
- 22 did the previous year and to use our knowledge of the
- 23 issues in that particular county to make cuts in budgets.
- 24 And we do do that. So if you've got like the City of
- 25 Berkeley trying to charge us for four hours for an

- 1 inspection, we don't allow that in the budget because we
- 2 know that's unrealistic. You know, those inspections
- 3 should be taking about an hour to an hour and a half. And
- 4 so you know, we cut them back because we know that's
- 5 realistic. And so I think that's been a huge benefit.
- 6 We've got that capability and we're using it. And I think
- 7 it's been an effective program.
- 8 We are continually evaluating this program
- 9 though. And when the performance measures come out,
- 10 you'll see a little bit more about that. So that we're
- 11 always looking for places where we can be more cost
- 12 effective. And I think after we get this initial survey
- 13 of sites done, we'll have a better idea too which sites
- 14 need to be inspected at what frequency. And that will
- 15 also save us some -- there will be some cost savings there
- 16 too.
- BRANCH MANAGER DELMAGE: Any other questions?
- 18 All right. Then we will move on to Waste and
- 19 Used Tire Hauling Program and Manifest System, Keith
- 20 Cambridge.
- 21 --000--
- 22 SUPERVISOR CAMBRIDGE: Good morning. The Hauler
- 23 Registration Program oversees approximately 1,070
- 24 registered waste tire companies which comprises about 6500
- 25 vehicles. Any person who transports ten or more waste

- 1 tires on a public road is required to be registered by the
- 2 Board as a waste tire hauler unless exempted by statute.
- 3 The application process to become a waste tire
- 4 hauler is quite simple. The applicant must complete and
- 5 submit an application form, or Form 60, listing the
- 6 business information as well as the vehicles they intend
- 7 to register and must also turn in \$10,000 surity bond,
- 8 which is Form 61. Aside from the cost of the bond which
- 9 is obtained from the insurance carrier, there is no cost
- 10 to the registration process.
- 11 The registration period is through the calendar
- 12 year and expires on December 31st, so the hauler must
- 13 renew prior to this date or cease hauling of the tires
- 14 after that time period.
- In addition to the hauler registration, the
- 16 program also receives the California Uniform Waste and
- 17 Used Tire Manifest System. This program involves
- 18 approximately 16,000 waste tire businesses such as
- 19 generators, haulers, end-use facilities. For any tire
- 20 transaction, a waste tire manifest form must be completed
- 21 showing the point of generation and also the point of
- 22 destination or disposal.
- 23 Both the Hauler and Manifest Programs have been
- 24 established since 1995. However, since that time, the
- 25 Manifest Program has undergone substantial changes as you

- 1 might know. The original manifest system revolved only
- 2 the generator, the hauler, and end-use facility. Copies
- 3 of the manifest documents were kept between those parties,
- 4 and the Board did not see any of those documents.
- 5 In 2003, as required by SB 876, the Board
- 6 developed the California Uniform Waste Tire Manifest
- 7 System, which comprised of the manifest form and the tire
- 8 trip log. Extensive training and materials were provided
- 9 to the entire regulated community of 16,000 on the
- 10 manifest system. However, some substantial problems arose
- 11 with this new system. The regulated community felt this
- 12 form was very complicated and very time consuming to
- 13 complete for every tire transaction they performed with
- 14 very few forms being completed correctly. While on the
- 15 staff side, we were receiving approximately 5,000 forms
- 16 per week, which staff and students were required to open,
- 17 scan, tabulate the information into the Waste Tire
- 18 Management System. Needless to say, it was a very time
- 19 consuming process. And in some instances, staff was met
- 20 with some aggressive actions of the community where the
- 21 manifest forms were being stapled and taped all around the
- 22 entire form, making it nearly impossible to open.
- 23 As the community displeasure grew, staff was
- 24 requested by the Board to re-examine the forms and develop
- 25 something a little bit more accommodating where the

- 1 tracking mechanism and usable information was still being
- 2 captured but the forms were simpler to complete and less
- 3 time consuming. Staff developed the comprehensive trip
- 4 log form which was adopted into regulation in 2005, and
- 5 this responsibility then fell onto the haulers who would
- 6 be allowed for a quicker understanding of the form.
- 7 Once again, the training was offered to the
- 8 regulated community in July 2005 on the use of these
- 9 forms. The CTL form which was widely received by the
- 10 hauler community is simpler to use and less time consuming
- 11 they felt. In addition, the development of this form has
- 12 reduced the required volume of paperwork from more than
- 13 437,000 manifest and trip log forms used in an eight-month
- 14 time period down to approximately 141,000 CTL forms, which
- 15 is a reduction of about 67 percent. That includes the 67
- 16 percent reduction of purchasing, mailing out the forms
- 17 received by the Board, as well as pre-paid postage that we
- 18 have to put on the forms.
- 19 At the same time, staff has been continually
- 20 striving to place more haulers on our EDT or electronic
- 21 data transfer system. In 2002, the Board had two larger
- 22 haulers using EDT. In 2004, we doubled that number to
- 23 four. And then at the January 2006 Board meeting, I was
- 24 reporting that we had eight companies using EDT. At this
- 25 point in time, we now have ten companies using the program

- 1 and approximately 46 percent of the records submitted in
- 2 the last six months are from EDT versus paper volume. So
- 3 it's increasing quite a bit.
- 4 Staff will continue to make all efforts to get
- 5 more haulers on board with the EDT system, as there is no
- 6 paperwork submitted to the Board. There is no printing of
- 7 forms. The information obtained is more accurate compared
- 8 to the paper form, which penmanship is still an important
- 9 factor.
- 10 The current Hauler and Manifest Program consists
- 11 of one supervisor and four IWMS positions, one part-time
- 12 office technician, and eight students. The main function
- 13 of this program is to process all paperwork associated
- 14 with the hauler registration on a continual basis, assist
- 15 the regulated community enforcement agencies and the like
- 16 who call in on our toll-free number. More than 1,000
- 17 calls are received each month. Maintain the WTMS
- 18 complaint system where more than 1500 complaints are
- 19 entered annually. Program staff issues Letters of
- 20 Violation to either unregistered haulers or haulers with
- 21 manifest violations, and then facility complaints referred
- 22 to our enforcement section for appropriate follow-up.
- 23 We prepare quarterly newsletters to the hauler
- 24 community updating them on current laws, regulations, and
- 25 any other helpful information. We prepare and assist

- 1 haulers to become EDT users by helping them develop their
- 2 own forms to be compliant with the EDT requirements. We
- 3 provide the necessary hauler and manifest training
- 4 throughout the state. We provide the necessary hauler and
- 5 manifest training out of the country in Mexico for the
- 6 Mexican haulers and tire dealers. We held two events
- 7 last February and March 2006 down in Tijuana and Mexicali.
- 8 We review the manifest documentation for
- 9 completeness and accuracy and then prepare the necessary
- 10 violations if needed. We review the manifest
- 11 documentations and determine discrepancies in reporting
- 12 volumes or if the vehicles used that are not supposed to
- 13 be used and prepare the necessary enforcement
- 14 opportunities or Violations of Notice.
- 15 And we prepare and submit Statements of Fact to
- 16 the Legal Office concerning enforcement actions on repeat
- 17 violators. In the past two years, the Hauler Manifest
- 18 Program has referred over 24 administrative complaints to
- 19 the Legal Office for appropriate action with their
- 20 penalties to be assessed of over \$126,000 and an
- 21 additional \$95,000 on basically an abeyance program or
- 22 probationary where we held a little bit more over them.
- 23 If they should violate, we can collect for the full
- 24 amount.
- 25 The budget for the 2005-2006 was for \$550,000.

- 1 This was then reduced down to \$450,000 for the remaining
- 2 years. This does not include any expenses for staffing
- 3 expenses in the budget.
- 4 That concludes my presentation.
- 5 BRANCH MANAGER DELMAGE: Questions?
- 6 MR. LEVEILLE: Quick question, Keith.
- 7 This is Terry Leveille again.
- 8 Approximately how many individuals are using the
- 9 web-based data entry system?
- 10 SUPERVISOR CAMBRIDGE: We have four on the batch
- 11 method and we have six on the web right now.
- MR. LEVEILLE: So is that something that you want
- 13 to expand?
- 14 SUPERVISOR CAMBRIDGE: Yeah, most definitely. Of
- 15 46 percent of the records being submitted, 40 percent are
- 16 coming from the batch method, but the 7 are coming from
- 17 the web EDT, which is a considerable amount. We are still
- 18 trying to strive to get anybody and everybody on board
- 19 with that electronic data transfer. And apparently
- 20 talking to everybody, that seems to work very well.
- 21 The other nice thing about that is like I
- 22 mentioned on their CTL forms, a lot of the deciphership,
- 23 if you want to call it that, we have to look at somebody's
- 24 penmanship and try to determine what numbers they're
- 25 talking about. With the EDT, it's right there. It's

- 1 printed and it's submitted. And if the information is
- 2 inaccurate or missing, it will not submit it into our
- 3 system, so we'll get complete information that way.
- 4 MR. LEVEILLE: Just as a follow up, do you have a
- 5 plan in place to, you know, expand it? Do you have like a
- 6 marketing plan to do that? I mean, is this something that
- 7 would be worthwhile so that you --
- 8 SUPERVISOR CAMBRIDGE: Most definitely. I don't
- 9 know about a marketing plan. We have a process where we
- 10 contact the top 100 users of the manifest forms and try to
- 11 get them monitoring. We've done that I believe three
- 12 times now. And I'm not sure why -- but Tire Retread
- 13 Information Bureau, TRIB, tried to get them aboard with
- 14 it. A lot of them we felt were going towards the EDT
- 15 process. However, I think a lot of them now feel the CTL
- 16 form is adequate for them, and they're just as happy with
- 17 that. But we're trying to solicit more people into that.
- 18 Marketing, I'm not really sure. We haven't
- 19 really done anything on the marketing aspect, aside from
- 20 just contacting them and asking them if they're
- 21 interested.
- 22 BRANCH MANAGER DELMAGE: Yeah, Michael.
- 23 MR. BLUMENTHAL: So am I to understand that this
- 24 agency actually spent money in Mexico? They sent people
- 25 into Mexico to have a seminar?

- 1 SUPERVISOR CAMBRIDGE: We had -- I believe it
- 2 was -- I'm not sure what the bill number is. But
- 3 basically we're required to help train some of the Mexican
- 4 haulers and Mexican tire dealerships because they are
- 5 coming into California and picking up tires, transporting
- 6 them back. So they do need to be required to be
- 7 registered and manifest the information. So we have sent
- 8 staff down to Tijuana and Mexicali last March and February
- 9 to provide this training and try to get them into the
- 10 hauler process.
- 11 MR. BLUMENTHAL: Thank you.
- 12 BRANCH MANAGER DELMAGE: As a follow up, Michael.
- 13 The way it works, any travel outside of the country is
- 14 paid for out of a different fund. It didn't come out of
- 15 tire funds, although staff time was involved.
- But as Keith mentioned, there was a bill passed
- 17 SB 772, Duchovny, and it lists some of the things that the
- 18 Tire Program is required to do with respect to the border.
- 19 I'll talk about that a little bit more when we get into
- 20 the research. But just basically, training programs to
- 21 assist Mexicans in waste and used tire haulers,
- 22 environmental education, training, an abatement plan with
- 23 both California and Mexico, tracking legal and illegal
- 24 tires, and coordinating with businesses operating in the
- 25 border region. So we do have a mandate to have

- 1 interaction with Mexico through the border region.
- 2 MR. LEVEILLE: On your tables that you're showing
- 3 for your budget 05-06, and I know the previous one for the
- 4 enforcement, do we have any figures that actually reflect
- 5 any changes in this last fiscal year 05-06 that would
- 6 differentiate for actually how much you spent or was spent
- 7 on these programs? In other words, did you actually spend
- 8 \$550,000 in 05-06?
- 9 SUPERVISOR CAMBRIDGE: Last year, we came very
- 10 close to spending that amount. We started off several
- 11 years ago about three or four years ago at 1.1 million.
- 12 And that was dropped down to 700,000 I believe. A lot of
- 13 those expenses for the last three years went into our WTMS
- 14 system, which when we went from the manifest tire trip log
- 15 to the comprehensive trip log form, basically they had to
- 16 kill the old system and, you know, rebuild it again. And
- 17 so a lot of those expenses went into the formation to that
- 18 system. As well as, again, with every new form that comes
- 19 out, we have to provide training. We have to get rid of
- 20 our old manuals and provide new manuals and so forth.
- 21 MR. LEVEILLE: And I'm not just asking this about
- 22 your program, Keith, but also Georgianne's and the others.
- 23 I'm just wondering if we can get -- I mean, for
- 24 stakeholders that are watching the tire fund budget, if we
- 25 can get, you know, updated numbers on the 05-06 budget of

- 1 actual expenditures in those line items.
- 2 BRANCH MANAGER DELMAGE: Sally just handed me a
- 3 sheet from the May reallocation item last May, and it gave
- 4 the 05-06 fund. And in this particular program, 350,000
- 5 out of the 550 that was allocated was actually spent. So
- 6 200,000 reverted and was reallocated during that last
- 7 go-round in May.
- 8 MR. LEVEILLE: And in enforcement?
- 9 BRANCH MANAGER DELMAGE: Enforcement.
- 10 MR. LEVEILLE: I'm just wondering if we can get a
- 11 document that would identify the 05-06 actual expenditures
- 12 by line item.
- 13 MS. DICKINSON: It comes out in May, in the May
- 14 reallocation line item.
- BRANCH MANAGER DELMAGE: In the performance
- 16 measures, we'll have that information, which will be out
- 17 shortly.
- 18 MR. LEVEILLE: But even in May, I know there's
- 19 still a couple of months left over in the fiscal year
- 20 until June 30th. So I mean, that's really more what I'm
- 21 interested in is, you know, not just, you know, the
- 22 estimates that are made in May, even though they're pretty
- 23 close. But that would be helpful I think on each of the
- 24 line items just to get an idea as to, you know -- and if
- 25 there's some major discrepancies, you know, just an

- 1 explanation of why. I mean, that would be very helpful.
- 2 BRANCH MANAGER DELMAGE: Actually, this is the
- 3 first year we'll actually be bringing the May reallocation
- 4 early. We'll be doing that function kind of a midyear
- 5 look at where we're at. That will happen in February.
- 6 And then in May we'll actually, you know, have more closer
- 7 numbers. We're also trying to push all our activities,
- 8 all our spending functions up in the fiscal year so that
- 9 in February we'll have a better tally. And then certainly
- 10 by May we'll be pretty close.
- 11 MR. LEVEILLE: So you can provide the 05-06 final
- 12 budgetary numbers?
- BRANCH MANAGER DELMAGE: The actual final?
- MR. LEVEILLE: Yeah.
- 15 BRANCH MANAGER DELMAGE: Is that available yet?
- MS. FRENCH: We have the C&G dollars. We have
- 17 the contract and grant dollars, yes.
- 18 BRANCH MANAGER DELMAGE: We do have some of that.
- 19 MR. LEVEILLE: That's what would be helpful for
- 20 stakeholders, just to take a look at where the spending
- 21 has gone in the budget in the tire program line by line.
- 22 And I know there's been changes and some, you know, don't
- 23 spend all that they've got. Some have been reallocated
- 24 extra money because of oversubscription of programs, but
- 25 that would be very helpful.

- 1 BRANCH MANAGER DELMAGE: All right. Thank you,
- 2 Terry.
- 3 One thing I'd like to say about the Hauler and
- 4 Manifest Program, I think this is a good example of a
- 5 system that was originally set up that had inherent
- 6 problems. Basically, it was just too paper intensive. Of
- 7 course, we figured that out right away through a lot of
- 8 work with the Board and stakeholders. We were able to
- 9 scale that back. And we further went down the electronic
- 10 data format. And consequently, we've got the program now
- 11 to a point where we can cut back the funding. Having
- 12 these two-year revisits to the Five-Year Plan offers an
- 13 opportunity to reassess and make these adjustments.
- 14 And then it also provides Keith and his staff the
- 15 opportunity to get away from the paperwork aspect of this
- 16 and focus on training, making sure that the haulers and
- 17 all the people involved in the system know what's going on
- 18 and know how to do what they're supposed to do. And those
- 19 that don't, it also gives them more time to isolate the
- 20 entities that are having the most problems and either
- 21 going down the enforcement route or getting them back on
- 22 track through some other way.
- 23 All right. We're way ahead of schedule. So,
- 24 Bob, are you ready? We'll skip this break here I think
- 25 and go into Cleanup, Abatement, and Other Remedial

- 1 Actions. And then we'll take a quick break. And it's
- 2 possible if there aren't too many questions, we may be
- 3 able to get out of here before a lunch break.
- 4 --000--
- 5 SUPERVISOR FUJII: Good morning. I'm going to be
- 6 talking about the Cleanup and Abatement or Other Remedial
- 7 Actions Related to Tire Stockpiles Throughout the State
- 8 section. I'll just briefly go over some background about
- 9 this program.
- 10 Our statute PRC Section 42846 allows the Board to
- 11 perform any cleanup, abatement, or remedial work required
- 12 to prevent substantial pollution, nuisance, or injury to
- 13 public health and safety at waste tire sites where the
- 14 responsible parties have either failed to take appropriate
- 15 action or were unwilling for whatever reasons to take
- 16 appropriate actions.
- 17 These efforts may entail us stabilizing piles
- 18 until they can be removed, removing all the waste tires,
- 19 remediating the tires after the tires are removed, and/or
- 20 awarding grants to local governments to conduct the
- 21 cleanups.
- The main components of this program are:
- 23 Long-term remediation projects, short-term remediation
- 24 projects, Local Government Waste Tire Cleanup Grant
- 25 Program, Local Government Amnesty Day Grant Program; Farm

- 1 and Ranch Solid Waste Cleanup and Abatement Grant Program;
- 2 and a component with the Office of State Fire Marshal
- 3 Training; and then of course an Emergency Reserve Account
- 4 component.
- 5 I'll talk a little bit briefly about the
- 6 long-term remediation projects. As you may already know
- 7 by now, the two largest waste tire piles that caught on
- 8 fire in the state are the Westley and Tracy tire fire
- 9 sites. And for the most part both of these sites have now
- 10 been cleaned up.
- 11 The Westley site activities were completed in
- 12 October 2002. The remediation work was completed in less
- 13 than three years at a cost of about 17 million bucks.
- 14 In the Tracy site, the remediation activities to
- 15 this site with the exception of some ongoing ground water
- 16 monitoring that we're currently conducting out there were
- 17 completed in May of 2006. Remediation work at the Tracy
- 18 site was completed in just over three years at a cost of
- 19 about \$19 million.
- The Five-Year Plan provided \$1.3 million in
- 21 05-06. However, since the long-term remediation projects
- 22 were completed, no additional funding was provided in
- 23 06-07, nor are we proposing any additional funding for
- 24 this program in the new Five-Year Plan.
- 25 Short-term remediation projects. Short-term

- 1 remediation projects are those sites that have been
- 2 referred to us by our Tire Enforcement Program which
- 3 Georgianne Turner briefed you on earlier. Typically,
- 4 they're situations where the owners or operators are
- 5 unwilling to or unable to remediate their sites. As I
- 6 mentioned previously, the Board has exhausted all their
- 7 enforcement options through Georgianne's program.
- 8 These sites are typically taken before the Board
- 9 for approval. And once approved, the cleanups are
- 10 performed by Board contractors with oversight by Board
- 11 staff. During 2005 and the first part of 2006, 1.5
- 12 million tires were removed from eleven sites at a cost of
- 13 approximately \$3.8 million. The Five-Year Plan provides
- 14 for \$1.5 million for both 05-06 and 06-07 fiscal years.
- 15 We will be proposing additional funding to continue to
- 16 support these programs in the new Five-Year Plan.
- 17 Let me talk a little bit about the grant
- 18 programs, Local Government Waste Tire Cleanup Grant
- 19 Program and the Amnesty Day Grant Program. The purpose of
- 20 the Local Government Waste Tire Cleanup Program is to
- 21 facilitate the removal, transport, and reuse and recycling
- 22 or disposal of waste tires from illegal tire piles in
- 23 areas where illegal dumping has occurred along public
- 24 right-of-ways. This is done by providing grants to local
- 25 governments and Native American reservations and

- 1 rancherias.
- 2 In fiscal years 05-06, the Board awarded 31
- 3 grants funded about \$780,000 to local governments under
- 4 this program. For fiscal year 06-07, \$1 million was
- 5 allocated in the Five-Year Plan for this program. We'll
- 6 be proposing similar amounts of funding in the Five-Year
- 7 Plan to continue funding this program.
- 8 The Local Government Amnesty Day Grant Program,
- 9 these are grants given to local governments to develop
- 10 public education materials on proper maintenance and
- 11 disposal of automobile tires and hold Amnesty events where
- 12 the public can drop off waste tires for free. In 05-06,
- 13 the Board awarded 31 grants funded at 809,000 to local
- 14 governments.
- 15 In fiscal year 06-07, \$1.72 million was allocated
- 16 in the Five-Year Plan for this program. And we were
- 17 proposing a similar amount of funding in the new Five-Year
- 18 Plan.
- 19 Farm and Ranch Cleanup and Abatement Grant
- 20 Program. The purpose of this grant program is to
- 21 remediate solid waste that has been disposed of illegally
- 22 on farm and ranch properties. However, SB 876 requires
- 23 that the funds be allocated to pay the cost of clean up
- 24 and abatement or other remedial actions related to the
- 25 disposal of tires in implementing and operating this

- 1 program. This program cleaned up sites that in the past
- 2 have acted like a magnet for white goods, used oil, and
- 3 other trash and waste tires.
- 4 During fiscal year 05-06, this program removed
- 5 17,936 tires, compared to a little bit over 19,000 in the
- 6 previous year.
- 7 For fiscal year 06-07, 400,000 is allocated in
- 8 the Five-Year Plan for this program, and we will be
- 9 proposing similar amounts of funding for the new Five-Year
- 10 Plan to continue this program.
- 11 Office State Fire Marshal Training. The Board
- 12 worked with the Office of State Fire Marshal to update the
- 13 tire fire curriculum. We worked with the appropriate
- 14 State agencies to develop a tire fire protocol, and also
- 15 worked with the Western Fire Chiefs' Association to update
- 16 and amend the Uniform Fire Code. In addition, we worked
- 17 with the Office of State Fire Marshal to conduct statewide
- 18 training to the local fire districts on the update of tire
- 19 fire curriculum that was developed under this program.
- The effort was previously funded at 100,000 in
- 21 fiscal year 04-05. But since this work was recently
- 22 completed, there is no funding for this effort in 06-07.
- 23 And we propose to revisit it in about four years with
- 24 similar funding in fiscal year approximately 08-09.
- 25 And the last component is the Emergency Reserve

- 1 Account. And this is something that's required in statute
- 2 under SB 876 legislation. And it required to maintain an
- 3 Emergency Reserve Account which will not exceed \$1
- 4 million. The funds will be used to respond to emergencies
- 5 involving waste tires such as fires. And we have no
- 6 choice but to continue this since it's actually required
- 7 in the new Five-Year Plan.
- 8 That completes my presentation. Any questions?
- 9 BRANCH MANAGER DELMAGE: Scott.
- 10 MR. SMITHLINE: Hi. Scott Smithline,
- 11 Californians Against Waste.
- 12 So just starting from the top, looking at
- 13 long-term remediation projects, obviously there's nothing
- 14 budgeted. So is the State's assessment then that there
- 15 are no more tire piles this size or the likes of the Tracy
- 16 and Westley tire piles? Is this just really good news, we
- 17 don't think they're out there anymore?
- 18 SUPERVISOR FUJII: That's correct.
- 19 MR. SMITHLINE: Great. Onto short-term, is this
- 20 an ongoing problem, these short-term remediation projects?
- 21 There are new sites that are being developed and being
- 22 discovered? Or we think they're still being developed or
- 23 we think they're out there and we're still discovering
- 24 them and getting rid of them?
- 25 SUPERVISOR FUJII: As Georgianne pointed out in

- 1 her presentation, it's an ongoing process. I think it's
- 2 safe to say that the size and scale of the project is
- 3 becoming smaller and smaller. Because you know, there
- 4 just aren't the accumulation of large piles because of the
- 5 success of our programs. The Enforcement Program has done
- 6 a good job of making sure there are no more Westleys or
- 7 Tracys out there. So the larger sites that we see like in
- 8 Sonoma County, for example, have been there that predated
- 9 even our Tire Program, Tire Enforcement Program, being in
- 10 place.
- But to answer your question, it's going to be an
- 12 ongoing process. The tire piles will be smaller. We
- 13 don't think it's going to go away, because there are
- 14 always going to be people out there dumping their tires
- 15 illegally. And just sort of the nature of the business
- 16 that we're all in.
- 17 MR. SMITHLINE: Okay. So just to make sure I
- 18 have this right. Basically, the short-term remediation
- 19 projects, the Local Government Waste Tire Cleanup Grant
- 20 Program, the Local Government Amnesty Grants, and the Farm
- 21 and Ranch Solid Waste Cleanup Grants, these are all
- 22 indicative of an ongoing tire problem?
- 23 SUPERVISOR FUJII: More or less, yes.
- MR. SMITHLINE: Okay. Thanks.
- 25 BRANCH MANAGER DELMAGE: Michael.

- 1 MR. BLUMENTHAL: I would concur with your
- 2 assessment. I think you got all the really large piles.
- 3 And interesting about small tire piles is once you start
- 4 to look for them, you're going to find them. Whether
- 5 they've been there for a while or are relatively new,
- 6 that's almost academic, there will be a continuous flow of
- 7 the smaller piles. Once you go into the project when you
- 8 do the satellite imagery, you're going to find even more
- 9 piles, smaller piles.
- 10 I agree, these things do need to be cleaned up.
- 11 They're more of a nuisance than anything else. But
- 12 certainly they serve the larger good, and I think it's a
- 13 good project you're working on.
- 14 I do have one suggestion, however, beyond what
- 15 you're already doing. What we are seeing across the
- 16 country -- and I'm sure California is no different -- is
- 17 because there are no more of these large piles and because
- 18 of the cost of gasoline and diesel being where it is,
- 19 we've seen a shift where the dumpers are not going out to
- 20 the rural sector as much as they used to to dump tires.
- 21 They're staying in the urban sectors to dump tires.
- 22 I think if you speak with your fire department in
- 23 your major cities, your minor cities, whatever you want to
- 24 call them, I think you'll find there is an increasing
- 25 level or increasing incidence of tires being stored in

- 1 warehouses or abandoned buildings and that this is where
- 2 the problems are being shifted to.
- 3 So you may not have as many out in the
- 4 countryside. They're going to be more in the urban
- 5 sector. And I don't think fire departments in cities are
- 6 prepared for this, either to clean them up and certainly
- 7 not to fight those types of fires.
- 8 I was recently in Philadelphia where I gave a
- 9 presentation about this, and it was like I was talking
- 10 martian to them. It was totally alien to them. They
- 11 didn't know how to approach it. And since there are no
- 12 standards on this, how to fight a building fire caused by
- 13 tires is going to be a problem. I think the environmental
- 14 problems from fighting a fire caused by tires inside a
- 15 building is going to be tremendous because they don't
- 16 understand what the environmental ramifications are. Like
- 17 putting water onto a tire fire does not work. It creates
- 18 runoff.
- 19 I would suggest not cutting off all the funds to
- 20 the Fire Marshal's office and not postponing it until
- 21 07-08 or 08-09. I would suggest putting money into the
- 22 Fire Marital's budget specifically to develop a fire
- 23 fighting procedural manual to fight tire fires in urban
- 24 settings. And I can tell you we have a lot of that
- 25 information gathered already. If it's anything like what

- 1 they did in the past, we'll create a task force. I'll
- 2 come out. We're share information, and Rodney Slaughter
- 3 will come up with a great media program.
- 4 But because this is new -- and I think it's
- 5 important that there is money in next year's budget to
- 6 start working on this project because we see this problem
- 7 getting larger in the years to come, not getting smaller.
- 8 Because of your enhanced enforcement programs, your
- 9 manifest programs all are effective. So they're not going
- 10 to travel as far as they used to. They're going to stay
- 11 local. And that means in urban areas. That's everything
- 12 from San Francisco all the way down to, you know, a fairly
- 13 small town. You're going to have these problems. And the
- 14 fire departments are not trained for this. And the
- 15 environmental problems that come from fighting a tire fire
- 16 are big. These guys are not prepared for it. I would
- 17 suggest looking into this and allocating funds for them.
- 18 BRANCH MANAGER DELMAGE: Thank you, Michael. I
- 19 appreciate that.
- 20 Let me kind of tie some of these things together
- 21 before we move on. Bob talked about the amnesty, cleanup,
- 22 farm and ranch. Georgianne talked about our surveillance.
- 23 You mentioned the satellite. One of the themes that I'd
- 24 like to build into the next version of the Five-Year Plan,
- 25 we have the five elements. But as I think we've all seen

- 1 over the last couple of years, there's a lot of
- 2 interaction, not overlap, but more of a synergistic effect
- 3 between various aspects of each element.
- 4 I think what Bob is talking about here is a real
- 5 good example of that. Yes, we've gotten rid of the big
- 6 piles. We're working on the smaller piles. As you said,
- 7 Michael, once the satellite work starts, we're going to be
- 8 finding more piles.
- 9 And then you had mentioned, Terry, that one of
- 10 your dealer's concerns is that we prevent illegal dumping.
- 11 All of these things are working together for that
- 12 particular purpose. When we find a tire pile, whether it
- 13 would be with the satellite or one of our local
- 14 enforcement agencies, we want to get it cleaned up so it
- 15 isn't an attractive nuisance, but we want to make sure it
- 16 doesn't get built back up again. So we have our
- 17 surveillance contract with the ARB where we can put up
- 18 cameras. We have those cameras available to our local
- 19 enforcement entities. And these work especially well in
- 20 the urban setting, because people aren't expecting
- 21 necessarily to be watched in alleys or whatever. Then we
- 22 have our contract with CHP and working with locals to make
- 23 sure they know the procedures of evidence and whatnot.
- 24 So all these little pieces are working together
- 25 from the various elements to do what we can to ensure that

- 1 the piles don't build up. We clean up the piles that are
- 2 out there. And then on the opposite end that we'll be
- 3 talking about later, we're doing our best to build markets
- 4 so that tires truly become a commodity that people don't
- 5 want to throw away. There will be an infrastructure set
- 6 up for them to go into and become some other product down
- 7 the road.
- 8 Yes, sir.
- 9 MR. LEVEILLE: Terry Leveille here.
- 10 What's the bump in the Local Government Amnesty
- 11 Grants this year? It's a million dollars every year, and
- 12 all of a sudden this year it's 1.715.
- 13 SUPERVISOR FUJII: This is the first time I've
- 14 been involved in this program. My understanding was
- 15 because it's been oversubscribed in the past that we
- 16 needed additional funding for this.
- 17 MS. NORDSTROM-LAMKIN: We also had a certain
- 18 percent they need to spend for --
- 19 SUPERVISOR FUJII: I'll have Diana address it.
- 20 She's the manager of that program.
- 21 MR. LEVEILLE: And why just this year?
- MS. NORDSTROM-LAMKIN: There was a certain
- 23 percentage that needed to be spent on cleanup activity.
- 24 And so they allotted the additional \$715,000 for the
- 25 amnesty events. That was just a decision that was made

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- 1 last year.
- 2 SUPERVISOR FUJII: Right. So it may come to
- 3 fruition that the need will support the budgeted amount.
- 4 It's historically been around a million, a little bit more
- 5 than that.
- 6 MR. LEVEILLE: Was last year the Cleanup Grant
- 7 Program and the Amnesty Grants which are merged together
- 8 was oversubscribed?
- 9 BRANCH MANAGER DELMAGE: And, Terry, I know it
- 10 looks odd because it's a bump. There is kind of a
- 11 bureaucratic reason for it. We were required to spend 6.5
- 12 million up to last year or up to this year 06-07. And
- 13 amongst all the things there, amnesty had been
- 14 oversubscribed. So that's why we put it there. The next
- 15 year we didn't have that same statutory requirement of
- 16 having 6.5, so the money goes elsewhere into one of the
- 17 other elements.
- 18 MR. LEVEILLE: So the 06-07 budget is the last
- 19 budget where you have to spend 6.5 million on cleanups?
- 20 BRANCH MANAGER DELMAGE: Yeah.
- 21 MR. LEVEILLE: Okay. And on your short-term
- 22 remediation projects last year, how much was actually
- 23 spent?
- 24 MR. JOHNSON: 3.8.
- MR. LEVEILLE: You had budgeted 1.5 million. So

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- 1 you were significantly oversubscribed.
- 2 SUPERVISOR FUJII: I think what it does, that
- 3 contract spans a couple different fiscal years. So the
- 4 total expenditure of the funds was 3.8 million, but it
- 5 wasn't for that one fiscal year.
- 6 MR. LEVEILLE: That was for two fiscal years.
- 7 SUPERVISOR FUJII: Yes.
- 8 MR. LEVEILLE: So you budgeted 1.5 the year
- 9 before or something?
- 10 SUPERVISOR FUJII: Yeah. So I think --
- 11 MR. LEVEILLE: So you were oversubscribed
- 12 somewhat in that short-term. I'm trying to get a feel for
- 13 how much you're spending. I know those are two-year
- 14 contracts.
- 15 SUPERVISOR FUJII: I think for the most part
- 16 we've been pretty much on budget for the last several
- 17 years. Now with the reduction of the size in piles and
- 18 the number of piles, that number may come down. And we
- 19 may have to readjust for the out years. But right now
- 20 we're not anticipating that happening. And I have to go
- 21 back to the contract, Terry, and see which contracts span
- 22 which fiscal years to figure that out.
- MR. LEVEILLE: Well, as far as --
- 24 SUPERVISOR FUJII: For the most part, it seems to
- 25 be we spend whatever was budgeted.

- 1 MR. LEVEILLE: But I know the Board was committed
- 2 by 876 to spend 6.5 million a year on cleanups. Of
- 3 course, the intention that was there were all these huge
- 4 tire piles out there when in fact those tire piles had
- 5 burned up. And so most of this money ended up going to
- 6 the clean up of those burned up tire piles.
- 7 SUPERVISOR FUJII: That's correct.
- 8 MR. LEVEILLE: From the tire dealers' standpoint
- 9 who, you know, have to collect the tire fee from their
- 10 customers, their one little bugaboo is this Farm and Ranch
- 11 Program. The Tire Program is committed to popping in
- 12 about 40 percent, maybe 50 percent of that Farm and Ranch
- 13 Program. And it's not a big amount, 400,000. But as you
- 14 can see from -- I saw that the first farm and ranch
- 15 cleanups, the first three cleanups this fiscal year, took
- 16 \$191,000 and cleaned up a total of 300, 400 tires.
- 17 Our strong feeling is that this program there
- 18 should be a little bit for tires, maybe even up to 100,000
- 19 a year. But at least most of that money should be coming
- 20 from the Integrated Waste Management Account that cleans
- 21 up the refrigerators, the other things.
- 22 And I know this has been an ongoing issue. But I
- 23 think as far as the tire dealers, as stakeholders, and as
- 24 collectors of the tire fee would feel that the Board is
- 25 making inroads on making sure that the Tire Fund isn't

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spent as they say as the cash cow and is a little bit more

close to what, you know, is the actual cost or the actual

- 3 number of tires that are cleaned up. You know, we think
- 4 there should be some contribution. We think splitting it
- 5 with the Integrated Wasted Management Account 50/50 is not
- right. And we really would like to see that go down. 6
- 7 SUPERVISOR FUJII: You're suggesting it be based
- on actual removal? 8

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- MR. LEVEILLE: No. You can't do that, because 9
- you can't estimate. But if you wanted to just take a look 10
- over the last three years and see approximately how much, 11
- 12 you know, the cost -- how many tires you removed from this
- 13 program, and I would think it would be under 100,000. But
- 14 I would think 100,000 would probably be adequate for the
- tire dealers to agree to probably closer to 50,000 in 15
- reality. But 100,000 a year would probably be a very 16
- generous contribution from the Tire Fund for this program. 17
- SUPERVISOR FUJII: Okay. 18
- 19 BRANCH MANAGER DELMAGE: We'll take a break right
- now, about 15 minutes or so. So if you could be back at 20
- 21 five to 11:00. And we'll see if we can get through the
- 22 last two within maybe an hour and a half and then just
- break at maybe 12:30. 23
- 24 (Thereupon a recess was taken.)
- 25 --000--

- 1 BRANCH MANAGER DELMAGE: Let's go ahead and get
- 2 started and see if we can get out before the lunch hour is
- 3 over. All right.
- 4 This is the research element. When we went
- 5 through this process a year and a half ago, two years ago
- 6 now, there was a decision made that we would be pulling
- 7 back on research, not put as much money into research.
- 8 Primarily, the decision was made because we wanted to move
- 9 forward on the research that had already been done. And
- 10 we know that there's a lot of other research that have
- 11 been going on other places that we could take advantage
- 12 of. So we actually cut back the budget on research and
- 13 reduced that effort, not considerably, but significantly.
- So what we have left we've actually further
- 15 refined. I'm going to have Frank speak to a couple of the
- 16 issues here. And then Stacey will speak to the C&E
- 17 application. So let me start with Frank. And rather than
- 18 go through these in order, Frank, just pick out the ones
- 19 you'll be involved with and cover those if you will.
- 20 SUPERVISOR SIMPSON: The continuing education
- 21 curricula for RAC and civil engineering applications, that
- 22 was a contract that was designed to be used to develop a
- 23 program for awarding continuing education credits to
- 24 engineers and other people for taking new or refresher
- 25 courses regarding RAC and civil engineering applications.

- 1 We anticipate that contract should be in place by the end
- 2 of December.
- 3 The tire-derived product testing and
- 4 certification, that contract will provide testing and
- 5 certification for new products consistent with the
- 6 specifications for Caltrans, other agencies, and local
- 7 government. That project has been rolled into BAP, and
- 8 it's going to be a very integral part of that as well.
- 9 The life cycle assessment of tire management
- 10 methods, this study would provide for the environmental
- 11 and human impacts of major waste tire management methods.
- 12 And it didn't happen because it was discontinued due to
- 13 the Board prohibitions on tire-derived fuel.
- 14 The generation and diversion study, it examines
- 15 the correlations between the various methods that the
- 16 Board uses to determine the number of tires generated,
- 17 diverted, and disposed. The results of that study will
- 18 address any discrepancies found between the generation and
- 19 disposal numbers. And I have some new information on that
- 20 from Boxing this morning.
- 21 The most significant accomplishments to date,
- 22 they prepared a detailed methodology and research plan,
- 23 reviewed and analyzed the methodologies employed by all 50
- 24 states to calculate and estimate number of waste passenger
- 25 tire equivalents that are granted. They are collecting

- 1 extensive data for an estimation model including BOE tire
- 2 fee data, estimates of additional sales and imports not
- 3 captured by BOE, estimates for tire tread life and
- 4 retreading statistics. And they will identify and
- 5 estimate all new tire flows, estimate useful tire life,
- 6 and estimate passenger tire equivalents entering the waste
- 7 stream.
- 8 Identifying market demand for tire-derived
- 9 products. This activity is also included in business
- 10 assistance, but it provides opportunities for a variety of
- 11 products currently produced outside the state to be
- 12 produced in California. The contract will identify
- 13 products for which there is an existing market demand that
- 14 are made elsewhere.
- 15 BRANCH MANAGER DELMAGE: Stacey, could you talk a
- 16 little bit about -- you know, I know you'll be talking
- 17 more in markets about the civil engineering, but just this
- 18 particular aspect here.
- 19 SUPERVISOR FUJII: Actually, I'm going to go
- 20 ahead and do it. Stacey will just answer some questions I
- 21 know I won't be able to answer.
- 22 In this section, this is an area where the Board
- 23 has expended a significant amount of resources, promoted
- 24 the use of tire-derived aggregate through our contract
- 25 with Dana Humphrey, who is our internationally known

- 1 expert, in the use of TDA. The Board provided education
- 2 and promoted the use of TDA as an alternative to
- 3 conventional lightweight materials in highway construction
- 4 projects.
- 5 Although we made a significant amount of progress
- 6 promoting the use of TDA in civil engineering projects,
- 7 there's still much work that needs to be done to convince
- 8 the local and State governments that this is an area where
- 9 it provides superior performance and could be cost
- 10 effective.
- 11 Under this program, we will continue to develop
- 12 existing and investigate new CE uses for tires. We'll
- 13 also continue to educate State and local private sector
- 14 engineers on the use and benefits of TDA. And in fiscal
- 15 year 06-07, the Board allocated \$500,000 for this program.
- 16 And we will be proposing a similar amount of funding in
- 17 the new Five-Year Plan to continue this effort. That's
- 18 pretty much it.
- 19 BRANCH MANAGER DELMAGE: All right. The other
- 20 activity in this element is border outreach activity. I'm
- 21 going to take this opportunity to talk about the border in
- 22 general. There's a lot of things happening with regard to
- 23 the border both at a State level and at a federal level
- 24 and at an international level for that part.
- This particular -- the moneys assigned for 05-06

- 1 and 06-07 went to a contract with San Diego State
- 2 University Foundation, and they will be providing us with
- 3 as good numbers as we can get on the number of tires that
- 4 are going into Mexico from the United States, both used
- 5 and the waste tires. We're looking to get a handle on
- 6 illegal tire flow as well.
- 7 This connects with the CHP contract. We've
- 8 already conducted some checkpoints at several places along
- 9 the border checking trucks, seeing if there might be tires
- 10 in any enclosed truck, just to begin to get a handle on
- 11 that part of it.
- 12 We will be using a sizable portion of our
- 13 satellite surveillance program to examine actually both
- 14 sides of the border to see where tires may be accumulating
- 15 along the border. If we find tire piles along the border,
- 16 we'll be working with CHP to further isolate where these
- 17 tires are using helicopter flyovers. Then if we find
- 18 active sites, we'll use our contract with ARB to set out
- 19 surveillance cameras, see if we can catch people in the
- 20 act. You know, if we find these places, we'll be using
- 21 the cleanup money to get them cleaned up. So all these
- 22 things are fitting together.
- 23 U.S. EPA has a border 2012 program. We've been
- 24 working with them on that. Paulino, U.S. EPA is doing a
- 25 report now. And what was the title of that report? It

- 1 was an action plan --
- 2 MR. LUNA: Yeah. U.S./Mexico action plan
- 3 focusing on basically tire piles.
- 4 BRANCH MANAGER DELMAGE: So there's a lot of
- 5 activities going on with respect to the border. We should
- 6 have this report out, at least a progress report or draft
- 7 report, toward the end of this fiscal year on the study
- 8 that San Diego State is doing.
- 9 All right. Are there any questions on the
- 10 research component? Yes, Scott.
- 11 MR. SMITHLINE: Hi. Scott Smithline,
- 12 Californians Against Waste.
- 13 Just briefly on civil engineering, is there -- I
- 14 know you guys have been doing some research on this area.
- 15 Is there sort of a where we stand with civil engineering,
- 16 any kind of documentation for stakeholders? I mean, I
- 17 just asked you a question, for instance, about the
- 18 recyclability of a civil engineering project. But I don't
- 19 know, do we have answers to these types of questions for
- 20 these materials?
- 21 MS. PATENAUDE: Are you asking how many tires
- 22 have been used up to date?
- 23 MR. SMITHLINE: No. I'm asking more about where
- 24 we stand with the technology of TDA in general.
- MS. PATENAUDE: TDA is used extensively

- 1 throughout the United States, just not here in California.
- 2 It's an accepted lightweight fill material in many other
- 3 states. It's been used with complete success here in
- 4 California in the one application that Caltrans used it
- 5 for Dixon landing. It's just to get them to continue to
- 6 use it. So the technology of using it as lightweight fill
- 7 for embankments and stuff like that is pretty
- 8 straightforward and accepted. As far as the development
- 9 of lightweight fill behind retaining walls, that's
- 10 currently a study we're working on. We're right in the
- 11 midst of building a second retaining wall to gather data,
- 12 and we hope that will continue into a new type of
- 13 retaining wall in which tires are used as a standard
- 14 backfill behind it.
- MR. SMITHLINE: So certain stakeholders and
- 16 Californians Against Waste included have been slightly
- 17 skeptical of this technology in part because it feels like
- 18 there's a little bit of a lack of information presented in
- 19 sort of a cohesive place for us. And for rubberized
- 20 asphalt pavement, certainly that information is readily
- 21 available. But simple questions like what is the average
- 22 life span of a TDA project. And is that material
- 23 rerecyclable after that point and things that would help
- 24 us try to make us more familiar with this position.
- MS. PATENAUDE: We are in the process right now

- 1 of developing a website that will have all that
- 2 information in there. We realize it's spread out amongst
- 3 many documents that basically sit on my desk or Dr.
- 4 Humphrey's office in Maine.
- 5 But we do have ongoing, you know, development of
- 6 a website that will be linked to our website here at the
- 7 Waste Management Board that will hopefully add and we will
- 8 continue to add information to. But they started that a
- 9 couple years ago, and it never got completed. So we are
- 10 currently working on that and hopefully a lot of the
- 11 questions people ask will be on that website.
- 12 SUPERVISOR FUJII: One of the other things that
- 13 we do, Scott, is Stacey coordinated the short courses
- 14 where we go around and provide educational seminars and
- 15 hand out these materials to lots of local government
- 16 engineers and those folks. But we certainly would be
- 17 amenable to opening them up to anybody that might be
- 18 interested in learning more about the technology.
- 19 Dr. Humphreys is a relatively dynamic individual.
- 20 I don't know if you've heard him speak, but he explains
- 21 things in terms that are easy for anyone to understand.
- 22 And I think it would be beneficial for any stakeholders
- 23 who might be interested in the technology to attend one.
- 24 We'll try to keep everyone informed of when these things
- 25 are going to occur. We do them in lots of areas of the

- 1 state and make them available to the stakeholders who
- 2 might be interested.
- 3 MR. BLUMENTHAL: Just a quick sidebar.
- 4 Scott, to answer your question, the life span of
- 5 the TDA, the tire-derived aggregate, is as long as the
- 6 project itself. The tires are not going to decompose. If
- 7 it's a retaining wall, chances are it's 50 years. If it's
- 8 vibration dampening, it's probably going to be there as
- 9 long as the rail is going to be there. If it's road base,
- 10 it's there as long as the road is there. The life
- 11 expectancy is virtually unlimited for the TDA itself.
- 12 Part B of that, is it reusable after that project
- 13 is completed, whenever that is? The answer is yes,
- 14 because the tires will not decompose. You can basically
- 15 take them out and reincorporate them into the next civil
- 16 engineering project that arguably would probably be in the
- 17 same location. So if you have a retaining wall, it lasts
- 18 say 50 years. You put up a second retaining wall. Those
- 19 tire shreds could still be used. So since there is no
- 20 degradation to the material itself, they could be used
- 21 numerous times. So in this particular venue, the
- 22 engineering properties will not change over time. They
- 23 will not be -- there won't be any degradation of their
- 24 engineering properties over time because the tire will not
- 25 decompose.

- 1 SUPERVISOR FUJII: Let me add also when we do
- 2 these projects, the tires are encased in geotechno fabric.
- 3 So in addition to they don't degrade, they're also
- 4 somewhat protected from contaminate and the soil or any
- 5 other material that's placed on them because they are
- 6 encased in what we call a burrito of geotechnic fabric
- 7 that actually protects them even more. So they can't be
- 8 mined in theory when a project is done, unless as Michael
- 9 pointed out, reused in a similar project. Hopefully in
- 10 the same area. But if not, certainly available.
- MR. SMITHLINE: On that note, again exposing that
- 12 I don't know that much about this technology, you know,
- 13 are there presumably many different grades of material
- 14 that are used for different applications with civil
- 15 engineering? So I'm just thinking how feasible is it
- 16 going to be to dig something up and put it over here? Is
- 17 this project going to have a completely different set of
- 18 specs? Is it going to be stockpiled? I'm just thinking
- 19 that --
- 20 MS. PATENAUDE: The civil engineering, it's not
- 21 nearly as many gradations as crumb rubber. We basically
- 22 have two types: Type A, which is equivalent to TDF size,
- 23 two to three inch; and Type B which is just four inches.
- 24 Here in California, it tends to be more on the six to
- 25 eight inch size.

- 1 As far as in reality, I just answered this
- 2 question a few minutes ago on the e-mail from someone in
- 3 San Jose. You could, if you were careful, remove the
- 4 soil, pull the material out. You could reprocess that
- 5 material. You could put it right back into a primary
- 6 shredder. If it was a primary shred, you could take it
- 7 down to two inch. If it was a twelve inch, you could
- 8 recrumb it. The material once it comes out, it should be
- 9 fairly clean. That's why we wrap it in the fabric.
- 10 So, you know, if there is another need for the
- 11 material, there's no saying it couldn't go to a two-inch
- 12 material crumb, TDF, or whatever. It's essentially a
- 13 primary shred size is what most of our projects are going
- 14 on. The two-inch material there is what was used in the
- 15 rail line. And that's essentially what they use as the
- 16 base material for crumb rubber. So it's essentially, you
- 17 know, very recyclable.
- 18 SUPERVISOR FUJII: This is another area we're
- 19 trying to explore with some of our processes in the state
- 20 who are making crumb. It seems like there's an
- 21 opportunity here to in essence take a material they're
- 22 already processing down to the crumb and stop short and
- 23 make the product that would be used for civil engineering.
- 24 So like Stacey said, you need to get the two-inch
- 25 chip before you crumb at some point. So I could make this

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- 1 material and leave it in this form and not take it down to
- 2 crumb and use it in a light rail application or something
- 3 further up to line than a four-inch or six-inch chip that
- 4 can be used in like a retaining wall or fill application.
- 5 We're looking to diversify some of the processors in the
- 6 state, have them make multiple product lines to be able to
- 7 fulfill this ongoing need we're going to need in this
- 8 market for supplying this kind of material. It's not just
- 9 a one shot makes crumb, but one shot makes all different
- 10 kinds of material.
- 11 MS. DICKINSON: Also with the other \$350,000
- 12 contract to the community college, that one we hope to get
- 13 together in the next three months and go to the Board.
- 14 And it's on continuing education units in curricula RAC
- 15 and civil engineering application so that we can train
- 16 current civil engineers on this process and new students
- 17 with other community colleges within California.
- 18 BRANCH MANAGER DELMAGE: Terry.
- 19 MR. LEVEILLE: Yeah. Just a quick follow up on
- 20 that. Is there anything going to be done to deal with the
- 21 issue of stockpiling of civil engineering chips on site
- 22 or -- this always seems to be a bugaboo in a lot of the
- 23 projects.
- 24 SUPERVISOR FUJII: What do you mean, Terry?
- 25 Being able to -- the problem that we have is we have

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- 1 individuals who are truly in the business of making the
- 2 material and have contracts to deliver to a project. And
- 3 then we have individuals who are betting on the crumb or
- 4 representing they're making the material that meets the
- 5 specifications that we have for one of our projects and
- 6 starts making it and stockpiling it and not getting the
- 7 proper permits to manage it. So you know, it's going to
- 8 be an ongoing issue for us.
- 9 For now, we're trying to focus on those -- if you
- 10 have a legitimate use and I think the requirement says
- 11 bought and paid for and delivered off the site, it can be
- 12 managed as a product and not a waste. But you know, for
- 13 those individuals who are going to -- it's a tough one. I
- 14 don't have a clear answer for you other than just that.
- 15 If it meets those requirements, it's a product. If it
- 16 doesn't meet those requirements, it's still a waste.
- 17 MR. LEVEILLE: How about the users, you know, to
- 18 have ready access to the product? I know one of the
- 19 problems at Dixon Landing was storing it so they could
- 20 move it quickly onto site and storing it in a close
- 21 proximity to the project.
- 22 SUPERVISOR FUJII: Like I said, in those
- 23 instances, it's bought and paid for and delivered to, you
- 24 know, the site in theory. It might be a staging area near
- 25 the site. It would still be a product not subject to the

- 1 regulations.
- 2 BRANCH MANAGER DELMAGE: Terry, what Bob had said
- 3 earlier about diversifying the infrastructure, so that if
- 4 somebody is already making crumb by adding a machine in,
- 5 if the crumb market is slowing up and there's a big need
- 6 for TDA, it can be diverted off. And so what we're trying
- 7 to do is build up the infrastructure because we do have
- 8 these storage issues. Somebody can't -- like with what
- 9 it's replacing, some other type of lightweight fill
- 10 material, they can just pile it up along the roadside
- 11 without having to deal with too many restrictions. This
- 12 particular product can't be handled that way. So we have
- 13 to have an infrastructure that's dynamic and ready to take
- 14 on these large projects, and not necessarily one, but have
- 15 the product coming from several different places. But
- 16 they're in a position to be able to make it to the right
- 17 specification.
- 18 MR. LEVEILLE: So your focus is not looking at
- 19 modifying storage regulations. It's really more building
- 20 up the infrastructure of the processors that can -- the
- 21 number of processors that can make it and move it out
- 22 quickly and move it on site quickly.
- BRANCH MANAGER DELMAGE: Well, I wouldn't rule
- 24 out looking at the storage requirements. We just have to
- 25 be very mindful of the problems associated with it, and we

- 1 have to keep it kind of in the context of, you know, this
- 2 is a flammable material. So we're looking at that, but we
- 3 don't want to divorce the enforcement side of things from
- 4 the market side of it either. We need to have the two
- 5 play together.
- 6 Michael.
- 7 MR. BLUMENTHAL: I think this is a very critical
- 8 point. I understand the concerns from the regulator side.
- 9 We do not want someone to simply process tires and store
- 10 tires for what we call speculative accumulation. That's
- 11 usually the first step to a future abandoned stockpile of
- 12 tires. I'm not arguing that point.
- 13 But what you just said at the end -- you had me
- 14 sold until you said that last bit there. If you want to
- 15 turn this into a commodity -- I think we all want to turn
- 16 this into a commodity, you can't damn it with fake praise.
- 17 It can't be half of a commodity but still have the
- 18 concerns about storage.
- 19 We'll stick with the TDA material, because that I
- 20 think is probably the most important when it comes to
- 21 longer term or intermediate term storage not on a
- 22 processor's yard. If you want to make TDA a commodity,
- 23 you have to have standard specifications on how it is to
- 24 be stored.
- Now, the Fire Marshal's office already has

- 1 standards on how to store tires, 5,000 square feet, total
- 2 height 10 feet. So it's basically 50 by 50 by 10. That
- 3 is what they would recommend. And that probably would
- 4 cover the ground. But considering the scope of a
- 5 potential TDA project, you might need the equivalent of
- 6 one to two million tires to satisfy that need.
- 7 So you have to have an adequate supply chain, and
- 8 that may not necessarily be on a processor's yard. They
- 9 may not have the space. It may not be permitted for that
- 10 much material. They have to store it off site. And if
- 11 you say yes, we want this to be a commodity and once it is
- 12 sold and moved off of a processor's yard, it has a
- 13 commodity -- it is now a commodity, but we're going to
- 14 restrict it because of other considerations, you've just
- 15 hurt that marketplace. So you can't have it both ways.
- 16 I'm not saying don't have standard storage
- 17 regulations. I'm saying make that call and go with that.
- 18 Work with the industry folks. Work with the Fire
- 19 Marshal's office. But it has to be standardized and it
- 20 has to be accepted. Otherwise, you might as well as not
- 21 put money into anything dealing with civil engineering
- 22 because your own regulations are going to kill that
- 23 market. And this is a nationwide issue. If it is a
- 24 commodity, treat it like a commodity. Have standard
- 25 storage regulations. Enforce those. But don't have it

- 1 halfway or don't try to do both.
- 2 SUPERVISOR TURNER: I just wanted to bring up
- 3 that we have -- we would like to further flush out the
- 4 definition of tire-derived product in regulation to
- 5 address some of these issues. There are multiple issues
- 6 in this area that I see.
- 7 One is a facility that is making a product that
- 8 would normally be counted towards their permitted tonnage.
- 9 However, there's a contract in place. And so we want to
- 10 address that issue to support the market and still be able
- 11 to protect the public health through storage standards.
- 12 That's one thing that we're looking at.
- 13 The other thing is we want to close the loophole
- 14 on those people who are trying to skirt the law. So we're
- 15 looking at language currently and have some, you know,
- 16 ideas and we'll be working with stakeholders to flush that
- 17 out.
- 18 One thing I heard I'm not aware of is that I'm
- 19 not aware of our enforcement activities interfering with
- 20 any stockpile of tire-derived product that was getting
- 21 ready to be used for a project. So if that is the case,
- 22 I'd like to know, because I don't know that's been an
- 23 issue. So as far as we are concerned, it's a product.
- 24 And it's out of our regulations. So if you have an
- 25 example, I'd love to hear that because that would be

- 1 something we need to consider.
- 2 MS. PATENAUDE: Just to add that for the two
- 3 major projects we have actually constructed, we've had to
- 4 do some stockpiling. And it has not been a major problem.
- 5 We just had to find a location. And we just put some
- 6 requirements on it as far as making sure it's secured and
- 7 not readily accessible to the public and meet the fire
- 8 standards.
- 9 So for Dixon Landing, we stored at Nubi Island
- 10 Landfill. And we currently have a small quantity stored
- 11 fairly close to the site in Riverside. And it hasn't
- 12 really been a problem because we've notified the fire
- 13 authority beforehand just to let them know it's there.
- 14 And as long as we're meeting the fire standards, there
- 15 wasn't any concern. And you know, we treat it with the
- 16 respect that it needs. We don't want to put it in an
- 17 unsecured location and large quantities of it and leave it
- 18 there for a long period of time. But it's not cost
- 19 effective either when you're building a large project. So
- 20 placing it, putting the trucks, the more times you handle
- 21 it, the more expensive it gets. So ideally, it comes off
- 22 of the processor's facility directly to the site and it's
- 23 placed.
- You know, a lot of people are concerned you can't
- 25 place enough material per day for the construction

- 1 project. I can say that that's not a problem right now.
- 2 We're burying the construction companies with our trucks.
- 3 So even with only six to eight trucks a day, that hasn't
- 4 been a problem yet. And they hold us up more than we hold
- 5 them up. So it can be a problem. We're looking at, you
- 6 know, the 10,000 ton plus number but I think right now
- 7 that we've addressed it on the projects we've worked with.
- 8 And I think that we will be able to continue to expand
- 9 upon our knowledge of how to do this.
- 10 MR. BLUMENTHAL: I want to go through each of
- 11 these projects. But to answer your question, typically
- 12 most states out there say once -- if you have a contract
- 13 and once it's sold and it leaves your processing yard, it
- 14 no longer is a solid waste under solid waste regulations.
- 15 It is a commodity, whether it's tire-derived fuel --
- 16 SUPERVISOR TURNER: Same for us.
- 17 MR. BLUMENTHAL: And that works. And I agree you
- 18 do have to be very tough on all processors to make sure
- 19 that they don't try to skirt the law and say I'm expecting
- 20 a sale. It is black and white. Either you have the
- 21 contract and move stuff off or you don't have the
- 22 contract. And therefore you have to have a limit. And
- 23 there's no mister or missus nice guy in this. This is the
- 24 way it has to be. And that protects everybody. That is
- 25 good for the industry. And no major processor is going to

- 1 give you a hard time about that.
- 2 But I do have a couple of questions. We'll go
- 3 right down the list, if that's okay. On the continuing
- 4 education, you have \$350,000 for 06-07. From what I
- 5 gleaned out of here, it is for educational programs on RAC
- 6 and civil engineering applications for engineers and other
- 7 potential users or opinion leaders. Is my understanding
- 8 correct?
- 9 SUPERVISOR SIMPSON: Yes.
- 10 MR. BLUMENTHAL: And it's going to be taught by
- 11 who? Is this all done by Dana Humphrey?
- 12 BRANCH MANAGER DELMAGE: No. We have not -- we
- 13 do not have a contract in place.
- MR. BLUMENTHAL: This is going to be a one-year
- 15 venture?
- 16 BRANCH MANAGER DELMAGE: It's going to be to
- 17 develop curricula that can be used over multiple years.
- 18 MR. BLUMENTHAL: So this project is simply to
- 19 develop the curricula, not the vehicle, to get it out into
- 20 the -- that will be a subsequent. All right. Okay.
- Number two, border outreach, \$75,000 for San
- 22 Diego State University to do the study on legal and of
- 23 course unlawful tire movement across the border. Okay. I
- 24 understand why that's being done. Is there any other
- 25 thought given to any other projects on the border? For

- 1 example, interfacing with what the resource conservation
- 2 challenge is going to be doing with their market
- 3 development and outreach program with EPA border 2012
- 4 program or any of the local interaction between the
- 5 counties that border -- that are on the border with Mexico
- 6 and the Mexican states on the other side.
- 7 The reason I ask this is that it's nice to know
- 8 where the tires are going. It's nice to know where the
- 9 piles are. If you don't have markets for those tires, the
- 10 problems that exist are only going to get worse. And it
- 11 will be more expensive to take care of it tomorrow than it
- 12 will be today.
- 13 Secondly, this is something we've talked about
- 14 before. California has all the educational programs to
- 15 develop markets: RAC, civil engineering, processing,
- 16 business development. All this stuff already exists
- 17 either here in California or someplace in the industry.
- 18 An example, we have training courses on all of these
- 19 issues. Would it not make sense to do some outreach to
- 20 the Board -- I realize it can't be done in Mexico. But it
- 21 can be done right across the street on the U.S. side
- 22 interacting with the Mexican authority, with Mexican
- 23 entrepreneurs, with Mexican municipal or State governments
- 24 to get them up to speed on what it takes to develop an
- 25 infrastructure for market development and proper tire

- 1 management.
- 2 If all you're going to do is study where the
- 3 problems are, you'll be very educated and you'll know
- 4 where the fires are going to happen. But that doesn't
- 5 solve anybody's problems. I think you talk about
- 6 stewardship, California has the resources. And I would
- 7 suggest probably has some responsibility in helping to
- 8 train their Mexican counterparts and the Mexico business
- 9 community on developing a thriving scrap tire industry.
- 10 It can be done. And I think we can certainly assist in
- 11 that.
- 12 There are a number of other players that can be
- 13 brought into this. And it can be done in a way that you
- 14 will not do anything counter to what your limitations are
- 15 about where you can spend money and where you can have
- 16 meetings. But I would strongly advocate putting money
- 17 into the budget for these type of market development
- 18 training programs.
- 19 BRANCH MANAGER DELMAGE: Just a quick follow up.
- 20 Earlier I said we're doing quite a bit with the border on
- 21 our own and as statute requires as well. And we're
- 22 covering all those as well. We do have a contract with
- 23 the City of San Diego right now doing many of the things
- 24 you're talking about, working with their counterparts in
- 25 Mexico on the San Diego side. We have staff assigned to

- 1 Border 2012, other staff assigned to work with RCC on this
- 2 issue and also with Region 9. So we're very interested in
- 3 the border. I would be interested if you could maybe
- 4 write something up and send it to us for your suggestions
- 5 for how we can further that in the next version of the
- 6 Five-Year Plan.
- 7 MR. BLUMENTHAL: When will the next version be?
- 8 BRANCH MANAGER DELMAGE: We'll have the meeting
- 9 on the 24th of October in Diamond Bar. But the one that
- 10 we'll be bringing the draft for will be January 18th. So
- 11 sometime between now and the 18th we could look at your
- 12 suggestions and talk about incorporating them into the
- 13 next version of the Five-Year Plan. So January 18th is
- 14 the main one.
- 15 MR. BLUMENTHAL: I'll have to change another
- 16 meeting to attend. The 18th meeting will be here?
- 17 BRANCH MANAGER DELMAGE: Yes.
- 18 SUPERVISOR TURNER: I just want to mention the
- 19 contract or the grant that Mitch just mentioned, Lillian
- 20 is managing that. And there is a pretty strong education
- 21 element to it. So you might want to talk to Lillian about
- 22 what they're already doing, and that's something maybe we
- 23 can expand on.
- 24 DEPUTY DIRECTOR LEE: Michael, I just wanted to
- 25 say -- this is Jim Lee.

- 1 MR. BLUMENTHAL: I know who you are.
- DEPUTY DIRECTOR LEE: For the record.
- 3 If you have some specific proposals there you
- 4 want to flush out, Mitch has already told you we're
- 5 working on a couple of those areas. But if you have some
- 6 proposals to flush that out and get it to us before the
- 7 18th, we want to have a draft plan to present and discuss,
- 8 so we'd like obviously to have time to think about this
- 9 and work with you and other interested stakeholders.
- 10 MR. BLUMENTHAL: I would like to get a copy of
- 11 what projects you are currently working on so I don't
- 12 reinvent the wheel.
- 13 Moving down the line here, civil engineering
- 14 applications, yeah, I think it's important to get the
- 15 information out. I do agree California is not using a lot
- 16 of tires in civil engineering applications. I think you
- 17 have ample opportunities to get that. It does come down
- 18 to education. So that's fine.
- 19 Tire-derived product testing and certification I
- 20 think is a critical component. I think it also needs to
- 21 be expanded. It has to look into what the obstacles are.
- 22 It's not just doing the testing so you can sell a product
- 23 to Caltrans. I think there are national issues out there.
- 24 I think looking at can you sell a product to a playground
- 25 and have it meet ADA specifications? How would you have

- 1 to design a product to meet ADA specifications? Very
- 2 important. That is coming down the pike, and I think
- 3 there are enough stakeholders here to echo these concerns
- 4 that this can be a major obstacle out there.
- 5 And I think it's good not just for the processors
- 6 here, not just for industry here, but across the board.
- 7 But I think that is a critical issue, because each and
- 8 every company is going to run into these walls at some
- 9 point in time. So if you have this type of information, I
- 10 think it serves the industry well. And I think that's the
- 11 way that part should go. Not just to sell to Caltrans. I
- 12 think that puts all your tires into one basket. And I
- 13 think you need to expand where the potential markets are
- 14 as well as to find out what the potential problems are and
- 15 address those.
- 16 Generation and diversion data study. I'd like to
- 17 find out who's actually working on that and can we get a
- 18 copy of what their plan is? The reason for this is we've
- 19 done a lot of the research already, and I think it would
- 20 help to make sure -- to keep the focus on what's really
- 21 out there. So if you could tell me who is actually
- 22 working on that.
- 23 BRANCH MANAGER DELMAGE: Boxing is the contract
- 24 manager, and he's with Sacramento State.
- MR. BLUMENTHAL: I will be talking to Boxing and

- 1 find out from Sacramento State and find out who the person
- 2 is and get ahold of them.
- 3 Identifying market demand for tire-derived
- 4 products as part of the BAP I think is on the surface
- 5 somewhat naive. I think we know what the major products
- 6 are. I think there's a fairly good understanding of what
- 7 is currently being made out of recyclable rubber. The
- 8 issues are not so much what can be sold or what is
- 9 selling, but what is holding up the sales. What are the
- 10 obstacles out there in the marketplace? This is what all
- 11 the companies have to deal with.
- 12 And I think there are enough obstacles out there
- 13 to keep, you know -- first, to identify with the \$250,000,
- 14 but then a nice follow-up would be how do we overcome.
- 15 What information do we need? What form do we need it in?
- 16 And who do we need to get it to to remove the obstacles.
- 17 And I think this is something that has not been done here.
- 18 I think that there are reports that have been done before
- 19 that are pointing out here shortcomings in the industry
- 20 and that the decisions have not been made to do the second
- 21 level investigations.
- 22 Case in point, you did a very nice study on fluff
- 23 and wire from processing tires. Excellent study. We have
- 24 it on our website. We recommended it highly. It's a good
- 25 study. It pointed out what some of the problems are faced

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1 by the processors. Would it not make sense to say okay we

- 2 understand the problem with how the wire -- how clean the
- 3 wire has to be and where the potential markets are.
- 4 There's no real market for the fluff. Why wouldn't --
- 5 this isn't the first time I've mentioned this. What was
- 6 wrong with doing a study to say what can be done with the
- 7 fluff? It's going to help all the processors and it's
- 8 going to reduce the amount of waste going to your
- 9 landfills, because where does tire shredder residue go?
- 10 It goes to the landfill. How much is that of the tire?
- 11 Well, depends on the efficiency of the processor and the
- 12 product material which they're making. Can be as low as
- 13 15 percent. Can be as high as 30 percent.
- 14 If your goal is to reduce waste to the landfill,
- 15 this is a marvelous opportunity to address a very
- 16 significant portion of that waste that goes to the
- 17 landfill, as well as do all your processors a big favor in
- 18 making their operations that much more economical. So you
- 19 don't have to spend money sending stuff to the landfill.
- 20 That's a savings right there. If they can find a market
- 21 for this material and sell it, even give it away, there's
- 22 an avoided cost. That's going to make them and the
- 23 industry that much more self-sustaining. There's never
- 24 been follow up. And these are the kind of things that are
- 25 going to help the industry.

- 1 So looking at, you know, what the demand for the
- 2 products are, that's fine. That's part of -- you know
- 3 what? Every company making these products should have
- 4 done that. Now, when I went to business school and we had
- 5 to create a business plan, potential market demand was one
- 6 of the first things we had to look at. Is anybody out
- 7 there going to buy the material we're buying. What
- 8 distinguished my stuff from the competitors? That's part
- 9 of a business plan. That should have been done.
- 10 This should go to the next level. Once we have
- 11 products out there, what are the obstacles that hurt
- 12 everybody's products and what can be done to make this
- 13 system more efficient, do the next level projects.
- 14 So just to identify things. I think it's a nice
- 15 study. But in a year it's going to be out of date. It's
- 16 not going to help the industry for long-term market
- 17 planning. It's not going to help sell more products.
- 18 It's going to be something that's out of date before it's
- 19 even published so --
- 20 BRANCH MANAGER DELMAGE: Well, the identifying
- 21 market demand rolled into -- that function rolled into the
- 22 Business Assistance Program. And you know, that's part of
- 23 what they'll be doing as they work with the 19 companies
- 24 that are in the process right now.
- 25 So where this came from actually is exactly what

- 1 you're talking about. We had a company out there that was
- 2 making a product that hadn't been made out of rubber
- 3 before but could be made out of rubber, and they made it.
- 4 And then they had to get it through the Caltrans process
- 5 of testing and certification. The lab closed. They had a
- 6 product ready to go. It was being used in other states.
- 7 And that's why we last go-round decided that testing and
- 8 certification was important.
- 9 And then that also brought up the idea, and we
- 10 had the famous duo Scott and you getting together agreeing
- 11 on something that was find a product that's being made out
- 12 of something else, could be made out of rubber, and you
- 13 know, help them to start making that product.
- 14 And that's what this is all about. And hopefully
- 15 through the BAP we can work that into the existing
- 16 infrastructure. You know, one of the products that is
- 17 coming out now, the road cones, the base, is made out of
- 18 tire rubber. If they hadn't been doing that before.
- 19 There's a product out of I think Arizona, Rumber, where
- 20 it's kind of --
- MR. BLUMENTHAL: Texas.
- 22 BRANCH MANAGER DELMAGE: Texas. Okay. Sorry.
- 23 I'd like to see that brought to California. So hopefully
- 24 by folding this into the existing Business Assistance
- 25 Program we can address the very issues that you're

- 1 bringing up.
- 2 MR. BLUMENTHAL: The question I had. If this is
- 3 already going to be part of what the BAP is doing, is this
- 4 just more money for what they're already doing?
- 5 BRANCH MANAGER DELMAGE: Actually, the function
- 6 went without the money.
- 7 MR. BLUMENTHAL: The function went without the
- 8 money.
- 9 BRANCH MANAGER DELMAGE: The money is for the
- 10 reallocation. The money is available for reallocation.
- MR. BLUMENTHAL: Okay. So why don't you
- 12 reallocate that for -- when you've identified what the
- 13 obstacles, and then the money can be used to address these
- 14 obstacles are: The tire fluff and wire study, the ADA
- 15 problems that loose fill is now facing, all of the
- 16 concerns about health impacts, leachate. This information
- 17 already -- a lot of this information already is out on the
- 18 Internet. It's out in the real world. To pull together
- 19 in a form that people have some confidence in from the
- 20 State agency certainly would go a long way to addressing
- 21 the major concerns that hold back the marketplace, that
- 22 use so much energy and time from the business people
- 23 trying to sell these products, they can't do what they
- 24 would normally have to do. You would make their day.
- 25 BRANCH MANAGER DELMAGE: Ed is going to respond

- 1 to that. We need to get him a microphone.
- 2 MR. BOISEN: Thank you. This is Ed Boisen with
- 3 RW Beck. We're managing the Business Assistance Program
- 4 that's been discussed.
- 5 I just wanted to mention a couple of things. In
- 6 August at the tires interested parties meeting -- many of
- 7 you were there. I think you were there, Mike. We talked
- 8 about a number of possible initiatives that can be
- 9 conducted under that program that would address many of
- 10 the things that were just discussed.
- 11 My understanding, and Mitch and Frank, you may
- 12 want to comment on this, is that we're now planning on
- 13 going to the Board in November with a specific proposal, a
- 14 package of specific projects that can be undertaken. And
- 15 they potentially could involve I think many of these.
- 16 There's a question that I have, and I'll be
- 17 meeting with Calvin next week on this, is an ongoing
- 18 question how do we best coordinate with everything that's
- 19 going on. But for example, looking at specifically
- 20 obstacles to market expansion and specifically what the
- 21 opportunities are and how to pursue them in California to
- 22 me is very closely related to the market analysis that was
- 23 mentioned. I think that's definitely on the radar screen.
- 24 And then the ADA issue as well. And so I guess my main
- 25 point is just there is this venue for getting a little

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- 1 more specific about how the Business Assistance Program
- 2 can address these issues. And I'm sure they'll be
- 3 discussed in public forums over the next couple months.
- 4 MR. BLUMENTHAL: Is this a Special Waste meeting
- 5 or Board meeting?
- 6 BRANCH MANAGER DELMAGE: The primary discussions
- 7 will be the Special Waste Committee.
- 8 Terry.
- 9 MR. LEVEILLE: Just follow up on the tire-derived
- 10 product testing and certification, which I believe you
- 11 said was incorporated into the BAP as well. When you do
- 12 that with your draft that you're going to present to the
- 13 Board in January, are you going to take that line item out
- 14 of research and you know just include it into the
- 15 description of the BAP program and maybe add the money in,
- 16 the BAP money in the program?
- 17 BRANCH MANAGER DELMAGE: I'm not sure how we'll
- 18 do the money, because the money had already been added
- 19 there. And the BAP program through this contract is
- 20 already in place. The money has been allocated. So that
- 21 part will stay the same. Where the BAP program goes from
- 22 here is something that we need to sit down and think
- 23 about.
- 24 MR. LEVEILLE: Well, it avoids confusion when
- 25 you've got one item and -- or creates confusion when

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- 1 you've got the BAP program and then you're incorporating
- 2 different line items from different projects and --
- 3 BRANCH MANAGER DELMAGE: We will clean that up.
- 4 MR. LEVEILLE: Okay. Thank you.
- 5 BRANCH MANAGER DELMAGE: Michael.
- 6 MR. BLUMENTHAL: Mitch, earlier in your
- 7 discussion, you said there are other resources that you
- 8 have taken advantage of. Other resources that your staff
- 9 has taken advantage of.
- 10 BRANCH MANAGER DELMAGE: Refresh my memory. It
- 11 was when we were discussing what?
- 12 MR. BLUMENTHAL: At the beginning when you
- 13 introduced this topic, this section.
- 14 BRANCH MANAGER DELMAGE: What I was talking about
- 15 with respect to that is for instance under border outreach
- 16 activity, we're just talking about in this particular
- 17 element the study that San Diego is doing. However, the
- 18 border issue is broader than that, and it's pulling
- 19 resources from other elements, enforcement, surveillance,
- 20 from the market, from CHP. You know, from throughout this
- 21 Five-Year Plan, we're throwing dollars and people at the
- 22 border issue.
- 23 MR. BLUMENTHAL: And just to close the circle,
- 24 for the market development, you reminded the audience of
- 25 when Scott and I got up there talking about getting more

- 1 products of -- more recyclable materials into higher value
- 2 added materials products.
- 3 I'm pleased to announce that the RMA and Clemson
- 4 University is going to be having a workshop conference in
- 5 April of next year in Charleston, South Carolina on the
- 6 use of recyclable rubber in thermoplastic elastomers.
- 7 That means plastics as well as rubber into products, both
- 8 molded, extruded, and bound products.
- 9 Now, I know that you're very interested in this.
- 10 I also know that you don't have any money to -- you can't
- 11 send anybody there to attend it because of the travel
- 12 restrictions. And you can't be a sponsor, because it's an
- 13 out-of-state project. But it certainly would be an
- 14 excellent opportunity to take advantage of since probably
- 15 within nine months you're going to be at the same point
- 16 where you're going to want to do this stuff. But we're
- 17 going to have the conference. We're moving ahead with the
- 18 exact thing we had talked about March of last year looking
- 19 at the thermoplastic elastomer market using recyclable
- 20 rubber as a component.
- 21 BRANCH MANAGER DELMAGE: This is April 2007?
- 22 MR. BLUMENTHAL: April 2007. Probably can give
- 23 you a date. April 16th and 17th.
- 24 BRANCH MANAGER DELMAGE: In Charleston?
- MR. BLUMENTHAL: Charleston, one of the finer

- 1 towns in all of the United States at the historic Francis
- 2 Marion Hotel on King Street. If anybody here knows
- 3 Charleston, that's a real nice place to be.
- 4 SUPERVISOR FUJII: Is that like an Indian casino?
- 5 MR. BLUMENTHAL: No. You don't need casinos.
- 6 BRANCH MANAGER DELMAGE: Any other questions on
- 7 research?
- 8 Okay. We'll move into the big one, markets.
- 9 Frank will take over.
- 10 SUPERVISOR SIMPSON: Okay. We'll try to get
- 11 through this fairly rapidly so you all can have your lunch
- 12 break.
- 13 The National Product Steward sponsorship for
- 14 tires, that was split funded with the E-Waste Program this
- 15 year. The social marketing campaign to promote
- 16 sustainable practices, that was a follow-up on the tire
- 17 care survey conducted by California State University and
- 18 the State University of San Marcos Foundation. The social
- 19 marketing campaign will develop a non-traditional media
- 20 campaign based whole and part on techniques developed to
- 21 reach the underserved minority communities, and that's
- 22 what we commonly refer to as Ogilvey II. The campaign is
- 23 being handled by Ogilvey Public Relations Worldwide and
- 24 the Board's Office of Public Affairs.
- 25 The tire-derived product grants replaced the

- $1\,\,$ grant for the playground cover and for track and other
- 2 recreational surfacing programs by providing funds based
- 3 on the number of California tires used. This new grant
- 4 program involves a streamlined grant process. Local
- 5 government entities submit applications used to determine
- 6 the grant eligibility, and it's based on whether the
- 7 applicant is an official government entity authorized to
- 8 purchase products for the jurisdiction in which it is
- 9 located.
- 10 Now, it's important to remember that the Board
- 11 has not yet considered the issue of whether or not a
- 12 jurisdiction may contribute to the cost of the materials
- 13 for a project to be done under the TB grant. The Board
- 14 will decide that, whether they'll be allowed to supplement
- 15 that amount by paying any cost per tire in excess of the
- 16 cap. And that will be at the October Board meeting.
- 17 The Tire Business Assistance Program. And this
- 18 is a brand-new program that we're especially fond of.
- 19 It's well on its way to achieving success. The BAP is
- 20 designed to increase the demand for tire-derived products
- 21 by building capacity and improving cost efficiencies of
- 22 tire-derived product businesses. The business owners have
- 23 built their business and are running them, but many lack
- 24 experience in very critical areas such as marketing or
- 25 business plans.

- 1 So we have four years in which we're
- 2 capitalizing, which is to evaluate and improve their
- 3 business plan operations, enhance marketing efforts, test
- 4 and certify new products, which Michael by the way in all
- 5 19 businesses that we visited, it was amazing how many of
- 6 those folks really needed the product testing and
- 7 certification. And as part of the RW Beck contract,
- 8 Underwriter Labs is going to be helping us do a lot of
- 9 that. So we're very happy about that. The fourth
- 10 category is to purchase necessary equipment.
- Now we've received 22 applications; 19 of them
- 12 were found to be eligible. And businesses have been
- 13 awarded \$1,767,000. Calvin is not here today because he's
- 14 at another conference.
- 15 The targeted outreach for tire-derived products,
- 16 this is part of a strategy to influence State and local
- 17 governments to increase the number of RAC and civil
- 18 engineering products in general to purchase tire-derived
- 19 products. And again this is what we call Ogilvy I. The
- 20 Board contracted with Ogilvy Public Relations Worldwide to
- 21 perform outreach tasks and coordinate other related
- 22 efforts designed to promote the use of RAC, TDA, and other
- 23 tire-derived products.
- 24 The support of other CIWMB market development
- 25 activities. This is a combination of various activities

- 1 including sustainable building, CalMAX, and
- 2 environmentally preferable and recycled products waste
- 3 reduction awards program and vehicle efficiency.
- 4 Implementation of these activities has been delayed in
- 5 part due to the West End Project postponement and I
- 6 think --
- 7 BRANCH MANAGER DELMAGE: Not all the projects
- 8 went forward this year. We should have about \$225,000
- 9 that will go into the reallocation process in February.
- 10 SUPERVISOR SIMPSON: And the tire forums, rather
- 11 than holding a traditional annual tire conference, we've
- 12 been holding workshops, forums, and training. These
- 13 events provide the attendees with updated information on
- 14 waste tire management processes. Now, this year was very
- 15 successful that we held in San Diego in conjunction with
- 16 RCC, which is the Resource Conservation Challenge
- 17 Conference, and we'll be doing many more of those in the
- 18 future.
- 19 The State agency partnerships to promote the use
- 20 of tire-derived products, this year's project was with the
- 21 California State Fair using a variety of things. We're
- 22 putting together another contract very soon. And we'll be
- 23 finalizing our venue for next season.
- 24 And then we have a few more for Bob.
- 25 SUPERVISOR FUJII: I'm going to be covering all

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- 1 of the RAC related items in the markets section. And the
- 2 first ones are the RAC grants. And under the Board's RAC
- 3 program, there are two grant offerings that are used to
- 4 promote the use of RAC. First is the Targeted RAC
- 5 Incentive Program, and the other one is the targeted
- 6 RAC -- Continuation of RAC Use Grant Program.
- 7 Let me talk briefly about our Targeted RAC
- 8 Incentive Grant Program. This program, it's focused at
- 9 the first time users of RAC and involves incentive grants
- 10 to influence local governments, agencies to use it. In
- 11 addition, the Board provides RAC technical assistance
- 12 through our RAC expert MACTEC to assist local governments
- 13 and to a certain extent Caltrans also.
- 14 In 05-06, just over \$3.6 million was allocated to
- 15 this program. During that year, the Board awarded 24
- 16 grants using the entire allocation. In fiscal year 06-07,
- 17 just over \$2.4 million has been allocated to this program.
- 18 And to date, the Board's awarded 13 grants using
- 19 essentially the balance of all this year's allocation.
- 20 But we'll be seeking additional funding for this program
- 21 at our October 2006 Board meeting. Staff will be
- 22 recommending similar funding for this program in the
- 23 Five-Year Plan.
- 24 The continuation of the RAC Use Grant Program,
- 25 this program is similar in scope to the grants provided

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- 1 through the SB 1346 legislation, the Kuehl bill, which
- 2 sunsetted in January 1st, 2006. With some minor
- 3 revisions, the recently signed SB 369 legislation, the
- 4 Simitian bill extended the requirements of the SB 1346
- 5 legislation.
- 6 Under the Kuehl bill program, grants are awarded
- 7 to local governments for partial reimbursement for RAC
- 8 paving project. The same concept will continue under this
- 9 program. However, we will have the ability to set
- 10 criteria to address changing market issues while still
- 11 satisfying the requirements of the Simitian bill.
- For fiscal year 05-06, approximately \$1.7
- 13 million was allocated to this program. During that year,
- 14 the Board awarded 44 grants and we used the entire \$1.7
- 15 million allocation.
- In the current fiscal year 06-07, \$1.5 million
- 17 was allocated. We'll be doing a grant criteria item in
- 18 October and expect to have the NOFA on the street sometime
- 19 shortly after that and doing awards sometime in the
- 20 spring. Staff will be recommending similar funding for
- 21 this program in the new Five-Year Plan.
- 22 And let me just touch briefly on the rubberized
- 23 asphalt concrete technology centers line item. The
- 24 Board's embarked on a statewide marketing effort to
- 25 promote the use of recycled materials by local

- 1 governments, as Frank mentioned, through the Ogilvy
- 2 contract in conjunction with our experts in the RAC field
- 3 to try to promote the use of RAC.
- 4 This effort has reduced the role of the RAC Tec
- 5 Centers somewhat, but we still feel there is a valuable
- 6 technical resource for RAC in coordinating with the local
- 7 government stakeholders. So the Board has entered into
- 8 two contracts: One with the Los Angeles County, the other
- 9 with Sacramento County to utilize RAC expertise. The Tec
- 10 Centers are located in Los Angeles and in Sacramento and
- 11 will continue to provide the statewide technical
- 12 assistance to them and then on an as-needed basis on our
- 13 statewide campaign to promote RAC with our contractor
- 14 MACTEC and also with Ogilvy.
- For fiscal years 06-07, \$350,000 was allocated in
- 16 the Five-Year Plan for this program. We will not be using
- 17 all of those funds. I think the two projects we've
- 18 awarded this year are for \$50,000 to each of the L.A. and
- 19 Sac County contracts. And so based on the reduced role of
- 20 our Tec Center partners, we probably will be recommending
- 21 a reduced amount of funding in the new Five-Year Plan.
- 22 And then the last area I want to talk about is
- 23 our civil engineering grants and contracts. Under this
- 24 program, we'll continue to support the Board's efforts to
- 25 promote the use of TDA by awarding contracts and grants

- 1 that are used for construction management oversight,
- 2 materials, and other costs associated with TDA projects.
- 3 This program will continue to target projects in which TDA
- 4 is used in applications such as lightweight fill, landfill
- 5 gas collection at landfills, drainage layers, erosion
- 6 control, vibration dampening layers, and light rail
- 7 applications.
- 8 And then in the current fiscal year 06-07, \$1.5
- 9 million was allocated in the Five-Year Plan for this
- 10 program. We will be proposing a similar amount of funding
- 11 in the new Five-Year Plan to continue our efforts in this
- 12 area.
- 13 And that about covers my stuff.
- 14 BRANCH MANAGER DELMAGE: All right. Any
- 15 questions on markets? Okay.
- MR. SMITHLINE: Hi. Scott Smithline,
- 17 Californians Against Waste. I've asked this question
- 18 before, and I think I'll just continue to ask it. The
- 19 funding under this section pursuant to PRC 40289 is
- 20 supposed to reflect the waste tire in statute. And there
- 21 never seems to be allocations for source reduction. And I
- 22 don't know if that's just a practical challenge that you
- 23 guys face. But I would like to hear your response on that
- 24 issue.
- 25 BRANCH MANAGER DELMAGE: Okay. On source

- 1 reduction, actually the social marketing campaign, the
- 2 primary message of that is going to be buy longer live
- 3 tires, you know, take better care of your tires. And so
- 4 that I view as a source reduction effort and a very
- 5 important one.
- 6 MR. SMITHLINE: Agreed. But you certainly
- 7 couldn't look at this budget and say that the expenditures
- 8 reflect the hierarchy as the statute. That's a \$300,000
- 9 line item out of a \$12 million budget.
- 10 DEPUTY DIRECTOR LEE: What additions would you
- 11 like to suggest, Scott?
- 12 MR. SMITHLINE: You know, that's a really good
- 13 question. And I think it's an important one, and I think
- 14 there is no easy answer. And that's sort of why $\ensuremath{\text{I'm}}$
- 15 asking the question.
- We're very focused on products and markets, as we
- 17 should be. But I don't want to forget the source
- 18 reduction priority that was in the legislation. And you
- 19 know, I don't -- there are no easy answers to that
- 20 question, because ultimately it requires sitting down with
- 21 the tire manufacturers and, you know, figuring out a way
- 22 to source reduce products. But the tire manufacturers
- 23 have to be brought to the table for that conversation to
- 24 happen. But I don't think we can give up on that effort,
- 25 and I don't hear us talking about it.

- 1 BRANCH MANAGER DELMAGE: Let me ask -- maybe I'm
- 2 thinking in old terms of what source reduction is. But
- 3 you're thinking more how tires are made as being --
- 4 MR. SMITHLINE: Well, I mean, source reduction --
- 5 what are you thinking?
- 6 BRANCH MANAGER DELMAGE: For me, source reduction
- 7 when 939 came out was about not creating the waste in the
- 8 first place. I think as long as we have cars and they
- 9 operate on tires, we're going to have the issue. It's not
- 10 like less packaging or, you know, some of the other issues
- 11 we dealt with with source reduction. Now, the tweel, for
- 12 instance, is I think a step in that direction. There will
- 13 be a lot less rubber involved, a lot less to deal with.
- 14 MR. SMITHLINE: Again, you're highlighting there
- 15 is no easy answer to this question. My point is I don't
- 16 feel like we're having the conversation enough. I don't
- 17 feel like there is pressure on the industry to source
- 18 reduce their product. I don't see why it's different than
- 19 the package. Yes, you know they're going to come back to
- 20 the table with safety, safety, safety. I'm not arguing we
- 21 should compromise safety. But I don't think that should
- 22 stop us from having the conversation.
- 23 I'm simply pointing out that the statute says
- 24 that these expenditures should reflect the hierarchy. The
- 25 number one item on the hierarchy is source reduction. And

- 1 I don't feel like we're having that conversation. I don't
- 2 feel like we're putting pressure on the industry. I don't
- 3 feel like we're coming up with ways to source reduce a
- 4 product that we're spending a lot of money on, a lot of
- 5 very detailed intricate programs to deal with the
- 6 ramification of it in the waste stream.
- 7 BRANCH MANAGER DELMAGE: Michael.
- 8 MR. BLUMENTHAL: As the industry representative,
- 9 let me take a swing at this.
- 10 When we first talk about source reduction, first
- 11 thing in my mind is making -- is having longer life tires
- 12 and secondly is tire care and maintenance. If we look at
- 13 the two major reasons why tires get scrapped, number one
- 14 are road hazards being out there. Brand-new tire -- half
- 15 the tires that get scrapped get scrapped because of road
- 16 damage. Okay, potholes, materials on the road. That's a
- 17 very interesting stat.
- 18 Second one is wear. And we're finding is most of
- 19 the tires are wearing out between three and four years.
- 20 We see some tires wear out in two years. But the wear
- 21 issue is a function of two things. One, how much tread
- 22 warranty is there on the tire. Number two, does the owner
- 23 maintain that tire? Do they check the rotation? Do they
- 24 check the air pressure? How are their shocks? How do
- 25 they drive? Which are the four major factors that effect

- 1 the longevity of the tire, and notwithstanding road
- 2 damage.
- 3 So we talk about reduction of the waste,
- 4 producing fewer scrap tires. Maintenance is certainly
- 5 number one. Number two is making sure you buy the right
- 6 kind of tire, the longer life tire. Three, basically
- 7 trying to improve the roads which is a major reason why
- 8 tires are scrapped in the first place.
- 9 So when we talk about reduction of material,
- 10 that's what comes to my mind. If Scott has different
- 11 ideas, talk to me and tell me what you have in mind. We
- 12 can take it from there.
- 13 But the programs that the Waste Board has been
- 14 talking about, tire care and maintenance, we've signed
- 15 onto, you know, for the last two or three years and been
- 16 saying as soon as you're ready, we have all the technical
- 17 materials. You can take our stuff and translate it into
- 18 16 different languages, and we're going to help you do the
- 19 PSAs. We're going to help you do the distribution. We're
- 20 going to tie our tire care and maintenance programs into
- 21 what you're going to be doing so that we can leverage your
- 22 resources and our resources, get this information out,
- 23 which will not only help to reduce the number of scrap
- 24 tires produced, but proper air inflation will also
- 25 increase gas mileage and decrease tailpipe emissions, all

- 1 of which are very important issues not just here in
- 2 California, but across the board. Certainly highlighted
- 3 here in California. So we're on board for all this stuff,
- 4 and we know the importance of tire care and maintenance.
- 5 BRANCH MANAGER DELMAGE: Can you talk to the
- 6 tweel? Because I saw that as being kind of a true source
- 7 reduction product coming out of the tire.
- 8 MR. BLUMENTHAL: Tweel is a new design for tires
- 9 made by Michelin Tire Company. It's passed the concept
- 10 stage. It's past prototype stage. It is used for low
- 11 impact vehicles right now.
- 12 The difference between a tweel and a conventional
- 13 tire is that there is no side wall on the tire itself.
- 14 You have the tread portion. You have the tread and
- 15 there's a little bit of the curve off of the tread that's
- 16 known as the shoulder of the tire. And then it basically
- 17 is a spoke and wheel as a support. So it looks something
- 18 like a high tech wagon wheel that can support the weight
- 19 of the vehicle and the dynamic forces of nature when the
- 20 tire turns. But the commercial production introduction of
- 21 the tweel into the passenger and light truck market is
- 22 probably five to seven, maybe ten years away. So it's
- 23 more of something that is coming down the road.
- 24 BRANCH MANAGER DELMAGE: And how much is it
- 25 reduced rubber wise?

- 1 MR. BLUMENTHAL: As far as materials are
- 2 concerned? Off the top of my head -- and we haven't done
- 3 a study on this. But I would say it's probably 75 percent
- 4 reduction. Maybe 70 percent reduction of materials.
- 5 Because basically all you have as far as rubber is
- 6 concerned is the tread portion. And you have no -- small
- 7 shoulder, no apex, no chaffer, certainly no sidewalls,
- 8 which -- so that is something that is off -- that is in
- 9 the offing.
- 10 The other reduction that we're having is
- 11 something called run flat tires, which are smaller than
- 12 conventional tires. Do not need air to maintain them,
- 13 which goes into everything I talked about. But basically
- 14 the run flat tires are designed for enhanced safety as
- 15 well as not needing a spare tire in the vehicle. So you
- 16 only need four tires instead of five. You reduce the
- 17 weight of the car by 25 pounds and the number of tires you
- 18 have out there by 20 percent. But it has once again less
- 19 rubber and more metal and urethane support systems to hold
- 20 the tire in place.
- 21 So that's something else that's come -- and those
- 22 are on the market. Those are gradually becoming accepted.
- 23 We're now seeing them on original equipment tires, which
- 24 is very interesting for the auto manufacturers since it's
- 25 one less tire and 25 pounds less weight and no jack needed

- 1 in the car. So it reduces the car weight as well. May
- 2 not have any impact on the price of the car, but I can't
- 3 go there.
- 4 DEPUTY DIRECTOR LEE: Michael, one question on
- 5 that. What about the life of those run flat tires?
- 6 MR. BLUMENTHAL: There are two types of tires out
- 7 there. You have the original equipment tire and the
- 8 replacement tire. It's an important distinction.
- 9 The original equipment tire is made specifically
- 10 for the auto manufacturer and typically is lighter than
- 11 the replacement tire, the same make, model, brand number,
- 12 everything else. Because the original equipment tire is
- 13 designed to help the auto manufacturers comply with
- 14 corporate average fuel economy requirements. The typical
- 15 warranty tread life on an original equipment tire from
- 16 U.S. manufacturers is about 45,000 miles, which is
- 17 probably double what it was ten years ago. You can get
- 18 the replacement tire which has a longer tread life
- 19 warranty on it but lower rolling resistance on it. There
- 20 is a distinct trade off between the two.
- 21 So original equipment tires have a design
- 22 purpose. They are designed to go 45,000 miles. There is
- 23 no question about safety. Safety is a given. But they do
- 24 tend to be a few pounds lighter than the replacement tire
- 25 that would be used after that tire is worn out or damaged.

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- 1 DEPUTY DIRECTOR LEE: Michael, would you comment
- 2 on the issue about the growing preference of the public
- 3 for low profile, high performance tires, what percentage
- 4 of the marketplace they currently occupy and about the
- 5 life of those tires.
- 6 MR. BLUMENTHAL: Low aspect radial tires are a
- 7 fairly recent addition to the selection of potential tires
- 8 out there. I cannot tell you what the percentage of those
- 9 tires are in the marketplace. That is beyond my area of
- 10 knowledge. I don't follow that aspect of the industry.
- 11 They typically are high performance tires. You find them
- 12 on your higher performance vehicles, on your SUVs. They
- 13 can range anywhere from a 13 inch up to 27 inch diameter.
- 14 Lot of hub, little bit of tire. They are high tech. They
- 15 are high speed.
- Personally, I do not like them. But I don't buy
- 17 them. But they are very good on highway performance
- 18 tires. They give a much better performance on turning
- 19 radius. But I can't tell you about their percentage in
- 20 the marketplace. And once again there's the division
- 21 between original equipment tires and replacement tires.
- 22 BRANCH MANAGER DELMAGE: And they are less
- 23 rubber.
- 24 MR. BLUMENTHAL: Oh, there is a lot less rubber.
- 25 Very little sidewall on them. This is source reduction

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- 1 certainly. It does give the tire processors more problems
- 2 cutting the tire up, but it's not insurmountable. But
- 3 certainly there's less rubber in it. It's more expensive
- 4 rubber, but certainly less cost. There's less actual
- 5 poundage in those tires. But I can't tell you how much is
- 6 out there.
- 7 BRANCH MANAGER DELMAGE: Scott.
- 8 MR. SMITHLINE: This is a very interesting
- 9 conversation, but it doesn't get to the point of my
- 10 critique, really. So I want to reiterate which is I don't
- 11 see the Board pushing these domestic tire manufacturers on
- 12 this issue. I don't see that as a priority in this
- 13 budget. And this is an interesting conversation, and it's
- 14 always interesting to hear Michael bring us up to speed on
- 15 the latest and greatest that the tire manufacturers are
- 16 independently creating.
- 17 But whether it's tires or plastic bags, every
- 18 industry is trying to please the consumer. Plastic bag
- 19 people tell us we can't put recycled content in because
- 20 the consumer doesn't want it. It's not the right color.
- 21 It doesn't perform right. Mr. Blumenthal will tell us
- 22 they can't do it because there are safety concerns.
- 23 And I don't know what the deal is with these high
- 24 performance low profile tires. I don't know if they last
- 25 as long. I don't know anything about it. But I think

- 1 that's the problem. I don't see the Board putting
- 2 pressure on these manufacturers to source reduce their
- 3 product like we would every other industry in the state of
- 4 California.
- 5 BRANCH MANAGER DELMAGE: Any suggestions on what
- 6 that might look like or what we can add to? That's what
- 7 these are for, so that we can get that kind of input.
- 8 MR. SMITHLINE: I'm not sure exactly what you're
- 9 asking me.
- 10 BRANCH MANAGER DELMAGE: Well, I guess what I'm
- 11 saying is I'm not sure in what areas that we would
- 12 pressure the industry.
- MR. SMITHLINE: You could ask them how much
- 14 rubber is in a tire now. How much rubber was in a tire
- 15 20 years ago? Is it the same amount? Is there less? Is
- 16 there a reason why there can't be less? I don't even have
- 17 the answers. Maybe you already do know those basic
- 18 questions.
- 19 BRANCH MANAGER DELMAGE: Okay. All right. Thank
- 20 you.
- 21 MR. BLUMENTHAL: Just a quick to answer Scott's
- 22 question.
- 23 The tire technology has changed over the last
- 24 20 years. Tire technology once upon a time used to be
- 25 bias ply tires. That was technology through the '50s and

- 1 into the early '60s. In the early '60s, the radial tire
- 2 got introduced in the marketplace and was the better
- 3 mousetrap. Radial tires last longer, perform better, and
- 4 were safer than the bias ply tires.
- 5 Today's market in the passenger light truck,
- 6 medium truck arena is virtually all radial tires. Not
- 7 only are they using less materials, tires are safer, and
- 8 they're lasting difference is between 10,000 miles and
- 9 80,000 miles. It's eight-fold. You have up to an
- 10 eight-fold increase in the life wear, in the tread wear of
- 11 a radial tire as opposed to bias ply tires.
- 12 So the tire technology today you're getting the
- 13 safest material possible, and the amount of mileage you
- 14 get on it is the consumer's choice. But if you want to go
- 15 for ultimate reduction, there are 80,000 mile warranties
- 16 out there on tread life. So as long as you make sure you
- 17 check your air pressure twice a month, rotate once a
- 18 month, you're in good shape. That is the number one way
- 19 to reduce.
- 20 As far as the history, even on original equipment
- 21 tires, the amount of wear on an OE tire is at least double
- 22 what it was ten years ago. In the open market, understand
- 23 the four for \$100 that you can buy, four tires for 100
- 24 bucks are not made by our members. These are off-shore
- 25 typically Asian manufactured, perhaps Russian manufactured

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- 1 tires that come here very inexpensive. Our guys don't
- 2 make them. We don't sell them. It's a whole different
- 3 can of worms. We will not address that.
- 4 As far as the differences in the tires that our
- 5 manufacturers are making, the life expectancy has more
- 6 than doubled in the last ten years. And the performance
- 7 has gotten better too. Safety obviously is still a given
- 8 all the way around. So we can certainly have a longer
- 9 discussion about this if you would like.
- 10 The amount of rubber, tires have gotten lighter.
- 11 There's more steal in tires today than ten years ago. But
- 12 that steal takes the place of rubber. And the steal is
- 13 100 percent recyclable, which gets us into the whole
- 14 discussion of secondary study on processing tires to get
- 15 the steal into the scrap metals marketplace.
- MS. DICKINSON: Each company wouldn't give out
- 17 their specific recipe.
- 18 MR. BLUMENTHAL: Recipe, no, that's not going to
- 19 happen.
- I have some specific comments about the rest of
- 21 the budget.
- 22 BRANCH MANAGER DELMAGE: Hold on a second. Let's
- 23 see if there's any more questions about markets.
- MR. LEVEILLE: Just a quicky. Is there any
- 25 reason why you don't combine the civil engineering grants

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- 1 and contracts with the civil engineering in the research
- 2 section? Are they too different?
- 3 SUPERVISOR FUJII: You know, the simple answer is
- 4 they're doing two different things. One is our expert who
- 5 has the knowledge about the technology. In the markets
- 6 section, it's actually the ones who are actually assisting
- 7 us in constructing the projects themselves. So they serve
- 8 two different purposes. And arguably they possibly go one
- 9 or the other. But we do do a little more research with
- 10 our technical expert Dana Humphrey in the area of TDA
- 11 where we're investigating not only the developing designs
- 12 and that kind of thing, but we're looking at things like
- 13 water quality aspects of it.
- 14 And a lot of our uses are borne out of that
- 15 research area. The whole light rail application was borne
- 16 out of a research project and it turned into an actual TDA
- 17 type application. So they work kind of hand in hand. One
- 18 develops the ideas so to speak and assists in the design.
- 19 The other one actually does them. That's the simple way
- 20 of putting it.
- 21 BRANCH MANAGER DELMAGE: Terry, I know where
- 22 you're coming from. Looking at the Five-Year Plans,
- 23 things are spread all over. I mentioned it at the
- 24 beginning that as you had asked about resources for
- 25 border, it's not all in one place. We are stuck with the

- 1 way statute was written. Five-Year Plan has five
- 2 elements. We look at what a particular activity is, see
- 3 which element it best fits in, even though it may be
- 4 working in conjunction with something else in another
- 5 element.
- 6 So we're doing our best to -- and I would like in
- 7 this next version of the Five-Year Plan to show those
- 8 connections. You'll see in this one we talked about in
- 9 markets we added language that at various different
- 10 activities that it was being run in conjunction with
- 11 border 2012 or being run in conjunction with another
- 12 particular activity, within another element. We're going
- 13 to have more of those connections to try to tie the
- 14 various activities that are related, even if they're not
- 15 in the same element.
- 16 Yes, Michael.
- 17 MR. BLUMENTHAL: I have questions about the
- 18 allocation here.
- 19 The RMA are strong supporters of rubber asphalt
- 20 concrete. We think it's an excellent use of rubber to
- 21 enhance the properties and characteristics of the pavement
- 22 and makes for a smoother ride, a quieter ride, less splash
- 23 when it rains. And it rains in California occasionally.
- 24 It is a longer lasting road surface. All of the things
- 25 are very positive. We are strong supporters of it. And

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1 we think that using the grants for the first time users of

- 2 RAC is a good idea.
- 3 However, you have at least a third of your budget
- 4 going to RAC, not including the money you're going to get
- 5 from the legislation, another \$5 million for RAC grants.
- 6 There are two items. Number one, if you look at the
- 7 amount of money this agency has spent on RAC grants over
- 8 the last five years, there's been a lot of money spent on
- 9 RAC. Number two, a lot of RAC is being used here in
- 10 California. Number three, there was supposed to be a
- 11 follow up on the effectiveness of these grants. Did it
- 12 make a difference to get them to use RAC? Would they use
- 13 RAC if the grant wasn't there? Are the characteristics of
- 14 RAC good enough that they sell themselves and don't need
- 15 the extra grant so they can use the money elsewhere?
- I believe that probably 80 percent of the
- 17 municipalities using RAC with the grants would use RAC
- 18 without the grants. They spend a lot of money on this one
- 19 material. It's already been used across the state. It is
- 20 a pretty standard material. And it just seems that the
- 21 amount of money going for RAC probably is not going to
- 22 increase the amount of RAC that much. You're going to
- 23 have close to \$9 million a year spent on RAC related
- 24 projects. I think education is always good. Training
- 25 programs are always good. Technical assistance always is

- 1 good.
- 2 But you're giving out these grants that do two
- 3 things. One, it gives the impression that rubber asphalt
- 4 concrete is not economically viable in and of itself, that
- 5 we have to defend this around the country saying this is
- 6 California. They would buy it without it. But the
- 7 impression is you can't sell it without the subsidy. And
- 8 that is an unfortunate characteristic characterization of
- 9 this marketplace. We don't think that you're going to
- 10 have that much more RAC going in there. People would buy
- 11 RAC anyway. It's a great subsidy to the municipalities
- 12 without expanding the market. And with maintaining the
- 13 idea that you're just subsidizing the marketplace.
- 14 We would suggest scaling back these grants for
- 15 RAC usage, but maintain the technical training centers,
- 16 maintain the education programs, maintain the follow up
- 17 studies on what have you seen about it and get this
- 18 information and use that to create a report about the
- 19 longer wear of the wear course of the road. Is there any
- 20 noticeable decrease in noise? What about the splash
- 21 effect? Put this information together and get that out.
- 22 That will sell RAC faster than anything else. And it's
- 23 better for the public to know all these benefits are out
- 24 there as opposed to State welfare going to municipalities.
- I mean, the RAC grants are redundant. You have a

- 1 lot of them, and the bang for the buck is probably
- 2 minimal. And you're eating into the crumb rubber supply
- 3 you're trying to get into the other products.
- 4 What we're seeing is that you're not diminishing
- 5 the number of tires going to landfills. You're
- 6 cannibalizing the ground rubber marketplace. So you make
- 7 it more difficult to have an adequate supply here in
- 8 state. So rather than the processors lowering their tip
- 9 fees to drag tires away from the landfill, they'll import
- 10 rubber from somewhere else because it's better for their
- 11 economics. You're not looking at this holistically.
- 12 You're looking at it piecemeal. This is not a one
- 13 dimensional issue.
- 14 And I know RAC is a very popular item here. But
- 15 it can stand on its own. It's a mature marketplace. And
- 16 the processors know it. The paving companies know it, and
- 17 the end users know it. And you're effecting the
- 18 marketplace in other ways that's hurting the marketplace.
- 19 These grants I think are unnecessary. And the money could
- 20 be used to deal with the other higher value added products
- 21 that you're working so hard on. That's number one.
- 22 Number two, on Ogilvy I and Ogilvy 2, once upon a
- 23 time we heard Ogilvy give a presentation that one of the
- 24 materials they were going to go around and basically try
- 25 to sell or inform municipalities about or DOTs about or

- 1 DPWs about was a pulp and paper byproduct mulch that can
- 2 be used in lieu of other materials. One of the other
- 3 materials that could be used in lieu of would be tire
- 4 mulch or other tire products that could be used in and
- 5 around roads, weed control, what have you. Is this
- 6 program still at cross purposes? This is question number
- 7 two.
- 8 And question number three here is on the
- 9 tire-derived product grants. Once again, where is the
- 10 follow-up? Where is the accountability? Where is the
- 11 follow-up sales after you give the grant? I know you're
- 12 supposed to do a study. You did one that was supposed to
- 13 be an ongoing process of understanding the effectiveness
- 14 of these grants. There are basically two possible
- 15 outcomes I see. One, is the best thing since Bass ale, we
- 16 love it. We're going to buy it. Thank you for the
- 17 ability to give us the ability to look at this and buy it
- 18 on our own. Or it's great. If you have the grant, we'll
- 19 apply for it. And if we get the grant, we'll buy it.
- 20 Otherwise, we'll go with something that doesn't cost as
- 21 much even though it's not as good as the rubber product.
- To keep on giving money just to have these
- 23 projects out there with no accountability, no follow-up,
- 24 and no second phase projects seems once again like State
- 25 welfare. And it's more money going out without the

- 1 knowledge that this actually has created the
- 2 self-sustaining marketplace.
- 3 The example I used a couple of months ago was
- 4 what happened if tomorrow all your grant money was taken
- 5 away from you? What would happen to all these products?
- 6 With RAC, I'm sure it would thrive. With these other
- 7 products, I don't think you really know. And to say we're
- 8 going to be doing this study and that study, that's down
- 9 the road. I think you've been doing this long enough that
- 10 you should have some answers to know whether there have
- 11 been any follow-up sales, if they've changed their
- 12 attitude towards this. What are the issues that are still
- 13 out there. None of these reports have been made public if
- 14 they, indeed, exist.
- 15 Just giving grants out -- I know you have all
- 16 this money and you have to spend it somehow. But the idea
- 17 should be to create self-sustaining markets, not continual
- 18 State welfare programs. Thank you.
- 19 DEPUTY DIRECTOR LEE: I have a couple of
- 20 questions on that, Michael.
- 21 You indicated that in lieu of spending the amount
- 22 of money we're spending on RAC, we should spend it on
- 23 other higher value products. Which products are you
- 24 talking about?
- MR. BLUMENTHAL: The higher value products are

- 1 all the other high end products: The mulch, playground
- 2 cover, sidewalks, molded, and extruded rubber products
- 3 that you're spending \$3.8 million on through the Business
- 4 Assistance Program. There's a limited amount of ground
- 5 rubber that is being produced here in the state. And I
- 6 know what you're thinking. Well, if there's more demand,
- 7 they're going to make more ground rubber. But we're not
- 8 seeing the number of tires not going to landfills and into
- 9 the supply chain for ground rubber. So that argument is
- 10 soft.
- 11 If you don't have as much -- if the rubber is
- 12 going for asphalt because of all of the price support for
- 13 the asphalt, there will be a limited supply for these
- 14 other value added products: Sidewalks, mulch, molded
- 15 products, extruded products, mats, what have you, that
- 16 you're spending money on for the BAP program working at
- 17 cross purposes. You're drawing from the same resource
- 18 pot. The same amount of ground rubber can only go to so
- 19 many markets. And then if you use that up, you'll be
- 20 pulling rubber in from Canada before you pull tires out of
- 21 landfills.
- 22 DEPUTY DIRECTOR LEE: So you're talking about
- 23 expanding the Business Assistance Program?
- 24 MR. BLUMENTHAL: Talking about getting the impact
- 25 of the Business Assistance Program. That has yet to be

- 1 filled. You're only in the preliminary stage. About a
- 2 year from now you should be in the process of having
- 3 contacted potential end users, people who are using virgin
- 4 polymers that can use the recyclable rubber. And you
- 5 should be trying to sell them that recyclable rubber. If
- 6 the supply is not there, then it makes it -- then why
- 7 bother having this market development program?
- 8 You know, once again, I think you're working at
- 9 cross purposes by having such a high level of activity on
- 10 RAC. And this -- I mean, RAC goes here. You've got three
- 11 million, two million. I mean, you got money going across
- 12 the board here, two million plus, five million coming from
- 13 the Legislature. That's \$7 million in grant money.
- 14 That's an awful lot of rubber going into the asphalt
- 15 industry. Not that it's not important. But what we're
- 16 trying to say is let the marketplace decide where the
- 17 rubber should go, not through grants.
- 18 DEPUTY DIRECTOR LEE: You're advocating no grant
- 19 programs at all?
- 20 MR. BLUMENTHAL: I would say the grant program
- 21 should be refocused. Instead of price supports to buy the
- 22 material, do what you are suggesting through the BAP
- 23 program. Work with the end users to create the demand for
- 24 the product that will sustain the marketplace.
- DEPUTY DIRECTOR LEE: One final question. I

- 1 know, Michael, you've been to a lot of states, a lot of
- 2 different countries. What other states, what other
- 3 countries have you seen that are doing things that we
- 4 should incorporate to improve our program?
- 5 MR. BLUMENTHAL: I haven't been to that many
- 6 other countries. They don't let me out of the U.S.
- 7 The idea here -- unfortunately, there aren't that
- 8 many states that have done it this way. But the basic
- 9 programs, the State of Illinois had a program years ago
- 10 where they went to mat makers and said you're using pure
- 11 virgin rubber. There's a way -- we think a way to
- 12 incorporate recyclable rubber into your product. Here's a
- 13 grant for testing. So they went and did the testing.
- 14 They found out what it would take to make the transfer to
- 15 recyclable rubber. Then there was a second grant for the
- 16 modification to the equipment and to the process so they
- 17 could incorporate the ground rubber into the mat making
- 18 process. After that, the mat maker went out and bought
- 19 the rubber on the marketplace.
- 20 DEPUTY DIRECTOR LEE: Isn't that basically what
- 21 we're trying to do in the Business Assistance Program and
- 22 also the refinement of that to look at some industry wide
- 23 issues that perhaps could be addressed as well?
- 24 MR. BLUMENTHAL: That's exactly what we're hoping
- 25 gets done with the BAP program. The ability to increase

- 1 the demand through market forces, that is the goal. And I
- 2 think that is very good. But when you have the amount of
- 3 grants going for RAC, I think you're going to take away a
- 4 lot of the potential supply of ground rubber because of
- 5 the price support. It's not a level playing field.
- I can just imagine the conversation you're going
- 7 to have a year from now when the manufacturers of ground
- 8 rubber who don't sell into the RAC market are here saying
- 9 we can't compete in the marketplace because RAC is getting
- 10 these grants and our products aren't.
- 11 BRANCH MANAGER DELMAGE: Well, let me start at
- 12 the third question. You had asked about accountability.
- 13 We've heard that over the years, and we've been building
- 14 up our ability to look at that accountability.
- 15 For instance, we did the survey this year and
- 16 called everybody that had gotten a grant through either
- 17 the track or the playground, the TDP program, and asked
- 18 them if they had indeed bought tire-derived products with
- 19 their own money outside of the grant program. And 45
- 20 percent had, which I think is pretty remarkable. Of the
- 21 55 who hadn't, 70 percent of them said that they were
- 22 considering purchasing these types of products in the near
- 23 future. So I feel that that's a pretty strong indication
- 24 that we are having an impact.
- 25 Additionally, from one of our Board members

- 1 asking about accountability again, we've incorporated into
- 2 all our grants that they have to report to us for a number
- 3 of years even after the grant time period is over so we
- 4 can see how these products are doing in the real world.
- 5 My personal goal is to wean us off slowly of all these
- 6 grant programs. I feel now it's still important -- even
- 7 in the RAC field, you know, there's still resistance out
- 8 there. So we still have a reason for these RAC grants.
- 9 I think that the tire-derived product grants are
- 10 working well and getting the concepts out. But what I'm
- 11 looking to expand to is the tire-derived product into the
- 12 public arena, residential, the Home Depots, that type of
- 13 thing. I think that we'll see a shift away from RAC to
- 14 TDA once that's a little more mature. There will be a lot
- 15 of tires being able to be diverted into that.
- But again, all of these things are going to have
- 17 just like you said a fence on the marketplace. We've
- 18 already seen the crumb rubber market be impacted by RAC.
- 19 If TDA takes off, that will not only impact the
- 20 tire-derived fuel market, but it will impact the crumb
- 21 rubber market as well. But hopefully with BAP, with these
- 22 interactions that we have with the interested parties,
- 23 we'll be able to balance all those forces and eventually
- 24 get to the point where we don't have to give out grants,
- 25 that tires will become a commodity. And about that time,

- 1 I'm hoping we'll all shift to Maglev vehicles and have no
- 2 tires.
- 3 MR. BLUMENTHAL: Hopefully, it's more than seven
- 4 years from now so I won't have to worry about it.
- 5 BRANCH MANAGER DELMAGE: That one is 25 years.
- 6 But the second question you asked --
- 7 MR. BLUMENTHAL: Just let me before we get too
- 8 far afield.
- 9 I agree if you get the TDA market up there it
- 10 will take away whole tires for fuel. I believe that's
- 11 true.
- 12 Your comment about there's still obstacles and
- 13 issues with RAC, I believe that is true. Not as big a
- 14 problem here as elsewhere, but you have the technical
- 15 resource centers. You have Caltrans. You have a whole
- 16 stable full of experts and of reports and of resources
- 17 that could be applied rather than a grant. And if there
- 18 are technical problems, the grant simply coats the
- 19 surface. Oh, yeah. I have some problems, but you have to
- 20 give me 250 a ton for this. For 250 a ton, I can deal
- 21 with that. That to me is the wrong approach.
- 22 If there are technical issues, there are
- 23 obstacles, identify them. Address them. Let RAC sell
- 24 itself. The grants just keep on perpetuating the idea
- 25 this is not a self-sustainable material. And I have to

- 1 deal with 49 other states. And here in the state --
- 2 California is the biggest state that uses RAC. And it's
- 3 all subsidized. It's a hard argument to counter. They
- 4 know it can be done. It makes it more difficult. And it
- 5 doesn't address your long-term issues here. You know,
- 6 there are certain people if you don't give them money,
- 7 they're going to do whatever they want to do. Address the
- 8 technical issues and let RAC sell itself.
- 9 MS. DICKINSON: One way to track that is maybe do
- 10 a survey of the costs.
- BRANCH MANAGER DELMAGE: You need a mike because
- 12 we're being broadcast.
- 13 MS. DICKINSON: Michael, if you have to deal with
- 14 49 states, do you think you could do a cost survey of the
- 15 cost of crumb? Because that is one way --
- MR. BLUMENTHAL: We can't touch costs. As a
- 17 trend association, we can't -- by law, we don't do costs
- 18 of anything. I can't tell you what it costs for a pound
- 19 of ground rubber. I legally do not know. So cost
- 20 factors, we can't touch that.
- 21 Mitch, before I forget, glad to hear about that
- 22 follow-up survey. Make it public.
- 23 BRANCH MANAGER DELMAGE: It is public. It was in
- 24 the agenda item on the criteria for tire-derived products
- 25 in July. And it's on the transcript. We talked about it

- 1 as well. I don't think you were at that one.
- 2 MS. DICKINSON: It was during the Committee
- 3 meeting.
- 4 BRANCH MANAGER DELMAGE: And the transcripts go
- 5 into it.
- 6 MR. BLUMENTHAL: I'll have to go back and check.
- 7 BRANCH MANAGER DELMAGE: The number two question
- 8 you had, Ogilvy working at cross purposes, kind of goes
- 9 back to the first question when you talked about having a
- 10 holistic view. When this contract was funded with
- 11 Integrated Waste Management money, then it became, we
- 12 don't really care if you're using a secondary fiber
- 13 material or rubber. They're both things we're trying to
- 14 get used. So that's why those seem to be at cross
- 15 purposes. But from the bigger Board perspective, it's
- 16 pick one. We'd rather you pick one of these than some
- 17 other type of virgin product.
- 18 The number one question I think you and Jim
- 19 talked through okay.
- 20 Are there any other questions about the markets
- 21 stuff, because I can go into closing stuff and wrap this
- 22 up a little bit?
- Okay. Just very quickly, the Five-Year Plan,
- 24 when I first heard that it was the Five-Year Plan that we
- 25 reviewed every two years and that we started reviewing it

- 1 the very next year I thought was kind of a silly idea.
- 2 --000--
- 3 BRANCH MANAGER DELMAGE: However, our discussions
- 4 when we go through this, this is the beginning of the
- 5 second one now, tells me that it is important. Because
- 6 you can make a Five-Year Plan, but things change. And
- 7 this gives us the opportunity to make those changes, to
- 8 make those corrections that new information may require.
- 9 The priorities that we've established reflect
- 10 what the Board members felt were important two years ago
- 11 when we went through this process before. So they
- 12 primarily had four priorities: Strengthening and
- 13 expanding markets for RAC, civil engineering, and
- 14 tire-derived products; expand enforcement and surveillance
- 15 program; cleanup and remediate the remaining tire piles;
- 16 and increase the useful life span of tires through product
- 17 stewardship initiatives and social marketing techniques.
- 18 So it is one of our priorities.
- 19 Through the social marketing contract that we
- 20 have in place, we will be getting to especially people
- 21 that speak a variety of languages, because these will be
- 22 available in up to twelve different languages to get that
- 23 message out. That's the primary waster of tires are the
- 24 consumers not checking them, you know, taking years off
- 25 their life span. So that's important.

- 1 We have the product stewardship initiative that
- 2 did not go forward.
- 3 So we have the four priorities. We'll revisit
- 4 them again now. Maybe we can change the priority of our
- 5 priorities. We have goals that we've established to
- 6 increase the diversion rate to 90 percent by 2015 to make
- 7 sure that we inspect 100 percent of all the facilities out
- 8 there, eliminate any identified illegal tire piles by
- 9 2010, and reduce the number of tires generated by
- 10 Californians from the current 1.1 to .75 per year by 2015.
- 11 So again this goes along with the source reduction effort.
- 12 And it goes beyond maintaining your tires, buying longer
- 13 live tires.
- 14 I'm looking through this program to partner with
- 15 others that would move more people toward public
- 16 transportation. That will make tires last longer. There
- 17 are a number of things that we can do.
- 18 But this is the beginning of the process. Any
- 19 ideas that you have for the next version, anything that
- 20 you don't like, please let us know. We have the
- 21 transcripts from this meeting. But getting an e-mail with
- 22 your thoughts lined out for us would be helpful to us.
- 23 And we'll be doing the same thing in Diamond Bar
- 24 next month. And then on the 18th, we'll bring back our
- 25 first version and talk about what we think the next

115 Five-Year Plan should look like. 1 2 Yes, sir. MR. BLUMENTHAL: Do you have an idea is the March 3 4 meeting going to be in Sacramento also? 5 BRANCH MANAGER DELMAGE: Yes. 6 MR. BLUMENTHAL: You have no idea when it's going 7 to be yet? 8 BRANCH MANAGER DELMAGE: We're still looking for a room. 9 Any other questions? 10 Sally, do you have anything you wanted to do? 11 MS. FRENCH: No. There's contract information. 12 BRANCH MANAGER DELMAGE: All right. Well, with 13 14 that, I guess we can call it a day. 15 (Thereupon the California Integrated Waste Management Board, Five-Year Plan Workshop 16 adjourned at 12:50 p.m.) 17 18 19 20 21 22 23 24 25

116 1 CERTIFICATE OF REPORTER I, TIFFANY C. KRAFT, a Certified Shorthand 2 Reporter of the State of California, and Registered 3 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, 7 Tiffany C. Kraft, a Certified Shorthand Reporter of the 8 State of California, and thereafter transcribed into typewriting. 9 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said hearing nor in any way interested in the outcome of said hearing. 12 IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 11th day October, 2006. 15 16 17 18 19 20 21 22 23 TIFFANY C. KRAFT, CSR, RPR Certified Shorthand Reporter 24 License No. 12277 25